

# Newsletter



### ACCESS and INFRASTRUCTURE

Fifth special edition in a series of six thematic bulletins dedicated to each chapter of eLAC2010

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## **Broadband as a Universal Public Service to Spur the Region's Development**

The article reviews the current state of broadband Internet service and the growing digital divide in this area. It suggests adopting public policies to expand access so as to stimulate competitiveness and social inclusion. It also details the lines of action around access and infrastructure of the project "Inclusive political dialogue and exchange of experiences," executed by UN-ECLAC under the European Union's @LIS2 Programme. (Pages 2 & 3)



## Regional Network of Telecentres and Chilean Academy Launched

In Santiago, two initiatives that aim to professionalize telecentre operators were launched, to achieve their social, economic and administrative sustainability. The event also featured a keynote speech on progress in India's rural areas by renowned economist MS Swaminathan. (Page 4)



## **Ensuring Access to ICTs for the Disabled**

Several modern ICT tools and programmes are increasingly opening doors for people with disabilities. Digital accessibility is a fundamental mandate of the United Nations Convention on the Rights of Persons with Disabilities and there are various global initiatives under to achieve it. This article also details the activities underway by the eLAC2010 Working Group on ICT and disability. (Page 6)



# The Growth of Spatial Data Infrastructures in Latin America and the Caribbean

Territorial information systems and their associated infrastructures contribute to public sector transparency, allow cross-referencing of data, and support the prevention and management of disasters in the region. Recently, countries proposed the creation of a UN virtual platform for best practices in Spatial Data Infrastructures in the region. (Page 8)

# Broadband as a universal public service to spur the region's development

By Valeria Jordan, Coordinator of the "digital inclusion" component of the ECLAC project financed by the European Union's @LIS2 Programme

Information and Communications Technologies (ICTs) can yield new job opportunities, social interaction and integration in the community. Those who do not have access to these technologies, or who lack the capacities to use them effectively, run the risk of remaining marginalized and becoming the victims of a new form of exclusion. The issue of the digital divide has been and continues to be an area of concern in ICT policy agendas.

### **Competing priorities**

At times, the role of the State in popularizing access to these technologies is questioned, particularly when, at first glance, there are other perhaps more pressing social, economic and political matters for the countries of Latin America and the Caribbean. Nevertheless, closing the digital divide is urgent given that telecommunications and ICT services, including Internet and broadband, are essential for supporting the activities of modern societies and economies of the present and the future. They can also determine the level of competitiveness and development of our countries.

The digital divide is not a question of preferences or interests, but of limitations derived from socio-economic factors that restrict the consumption of ICT and telecommunications services and the capacities for their use. In Latin America, household access to the Internet among the richest segment of the population is 30 times greater than access among the poorest segment (in 11 of 14 countries for which OSILAC has relevant data).

### The digital divide keeps growing

The countries of Latin America and the Caribbean have undertaken important efforts to reduce the digital divide. Nevertheless, this has not prevented the growing divide in broadband Internet connectivity. In 2008, only five percent of the population had access to this service, versus 26% in OECD countries. Moreover, it is more expensive and slower than in more developed countries. The average download speed in such countries is 17 Mbps, whereas even in the more advanced countries of Latin America and the Caribbean it does not exceed 2 Mbps.

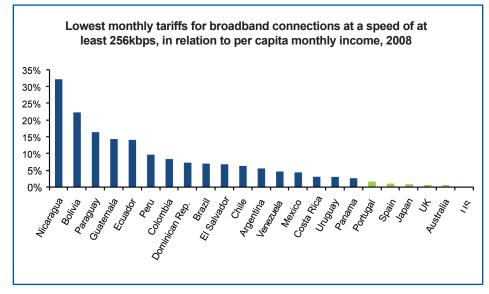
The challenge of digital inclusion is complicated by technological dynamics. ICTs are in constant development, which leads to ever-changing speeds and technologies. Prices also play a fundamental role. The lowest average monthly tariff for broadband subscribers in OECD countries is 19 dollars in the United States (PPP), while in Mexico and Chile this rate is 29 and 35 dollars (PPP), respectively. The situation is even more serious when one compares the level of service tariffs with users' ability to pay, which demonstrates that broadband is simply out of reach for a large portion of the population in our region.

Many countries have liberalized their international corridors in an attempt to reduce tariffs and improve the quality of service. To this end, they have granted licenses or concessions to multiple agents and stimulated competitive

access to essential installations. Most countries have spearheaded initiatives to privatize network operators and telecommunications service providers, a process accompanied by regulatory schemes to promote competitive and efficient markets.

## The need for public policies to stimulate broadband

Given the potential of ICTs – and Internet in particular – for social and economic development, the implementation of public policies to stimulate the spread of broadband are fundamental. These must be conceived within the framework of national development policies, and include a long-term vision.



Source: ECLAC, based on ITU data from the "World Telecommunications Indicators Database", 2008.

France and Switzerland were the first countries to guarantee Internet access as a basic human right in their constitutions in 2008. In October of 2009, Finland announced a norm to guarantee citizens the right to broadband Internet. As of 1 July 2010, Internet providers in that country will need to provide "an Internet connection at a reasonable price and minimum speed of 1 megabyte".

### State initiatives to popularize broadband

Various countries have been recognizing this problem and diverse initiatives have been coined to expand broadband to the most vulnerable sectors of the population. The Japanese government has introduced stimuli, both through the purchase of broadband for governmental use as well as the granting of credits and tax exemptions for such services in rural areas where the expansion of networks is more costly. As a result, Japan has managed to secure 150 Mbps services at a cost of \$60 dollars per month.

In the United States, the current maximum speed for residential connections is 50 Mbps at prices ranging from \$90 to \$150, which represents a certain lag for the country and illustrates the need to improve service infrastructure. This has led the country

to address the issue in its development policies, earmarking more than \$7 billion to this end. Moreover, various OECD countries have launched national broadband stimulus packages, which in many cases are framed within a wider economic recuperation policy aimed at confronting the global financial crisis (see chart).

In our region, Brazil's public-private association, announced this November, is noteworthy. It seeks to provide broadband services to the remaining 165 million of its inhabitants (currently 15 million have broadband) by the year 2018, at a cost of nearly \$5.7 billion. In October, the Government of Panama launched a "National Network to ensure Universal Internet Access for all", with which its citizens are granted free Internet access

citizens are granted free Internet access at speeds of at least 512 kbps. More than 500 access points in 22 cities already feature this free wireless Internet service and this government programme will continue to expand across the entire country.

### Broadband as a universal public service

In most countries, broadband stimulus packages are focused on providing the service to specific groups or disadvantaged communities, as well as to improving the quality of access in terms of speed and coverage. In many cases, specific connection speeds are established, to ensure that the needs and requirements of modern usage of this technology can be met. What's more, in some cases, coverage objectives are defined within a specific period. In others, universal broadband Internet access or services have been defined as a political priority. These important investments no doubt reflect the relevance and priority that the development of broadband is receiving at a global scale, as a pillar of modern economies. The development of broadband should be dealt with at the same level as other priorities such as energy or roads, and it should be managed and classified by the State as a service in the public interest.

### Outline of the ECLAC-EU @LIS2 project

The ECLAC project "Inclusive political dialogue and exchange of experiences", gives continuity to the @LIS2 (Alliance for the Information Society) cooperation initiative financed by the European Union, whose objectives support and are in line with the Regional Action Plan for the Information Society (eLAC). Currently in its second phase, this plan includes 17 goals specifically targeted to the improvement and expansion of access and infrastructure in the region.

State initiatives for broadband development				
Country	Períod	Amount	Speed	
Australia	2010 - 2018	US\$ 1.130 billions	100 Mbps	
Canada	2009 - 2012	US\$ 211 millions	ND	
Finland	2009 2015	US\$ 291 millions (PPP)	2010: 1Mbps	
2016: 100 Mbps				
France	2008 - 2012	US\$ 22 m. and US\$13 bil. next 10 years	ND	
Germany	2009 - 2014	US\$67 billions	50 Mbps	
Greece	2009 - 2016	US\$ 3 billions	100 Mbps	
Ireland	2009 - 2010	US\$ 318 millions	1,2 Mbps	
Japan	2009 - 2010	US\$ 395 millions	ND	
Rep. of Korea	2009 - 2012	US\$ 890 millions	1 Gbps	
Portugal	2009 - 2010	US\$ 1.168 billions (credit line)	ND	
Singapore	2009 - 2013	US\$ 710 millions	1 Gbps +	
Spain	2009 - 2012	US\$ 118 millions	30 Mbps +	
United Kingdom	2010 - 2012	To be define	2 Mbps	
United States	2009 - 2010	US\$ 7.2 billions	ND	
Brazil	2010 - 2015 (pend, aprobation)	US\$ 5.740 billions	ND	

**Source:** ECLAC, based on "Confronting the crisis, ICT Stimulus Plans for Economic Growth", second Edition, ITU, 2009.

The project is monitoring the dynamic of convergence in the region, both among large actors as well as in the area of regulation and sector-specific development policies, and identifying best practices in these areas.

The project is also undertaking technical assistance activities in some countries, particularly around the development of policies for the ICT and telecommunications sectors, regulation and policies for ensuring universal access, and will seek to facilitate the exchange of experiences among countries of the region and between Latin America and Europe.

### **Opinion column:**

# Seeking growth in telecommunications infrastructure harmony with the environment

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The concept of visual contamination has been validated as an environmental impact, especially in more developed countries. For many years, the development and proliferation of telecommunications installations was undertaken without environmental considerations. But from this moment on, the increasing regulation both in the United States as in the most developed countries in Europe has tended to establish certain parameters for the height permitted, the materials with which towers can be manufactured, the colours allowed, places where they can be installed, etc.

Part of the problem of visual contamination is aggravated by the following two elements. The first is that the environmental impact is directly related to efficiency in the use of space. A second element has to do with the fact that communications towers are sometimes located in protected areas, particularly those that facilitate radio waves as a result of their geographical characteristics. At the same time, these areas tend to have a scenic value that is worth conserving.

It seems obvious that the best way to minimize visual contamination is the efficient use of towers. As a result, national regulations need to contemplate and encourage shared use; otherwise, network operators will be obliged to build their own networks, which leads to a proliferation of installations. From both an environmental and economic standpoint, this is clearly inefficient.

When considering the need to promote the co-location of towers, and in this particular case of antennae, regulators should ideally consider environmental impacts and try to ease the requirements for permits, while lowering tariffs in an attempt to establish incentives for the practice of co-location.

The most recent tendency in mitigating this environmental impact consists of camouflaging towers in a manner consistent with the local landscape. This practice has gained a following among civil society and even among ecological movements normally opposed to the installation of such towers. Of course, this option should not be the first alternative in places where installations already exist and where co-location or other buildings can better-reduce the impact – again for environmental and economic reasons – but it should be considered in places where new installations are the only option.

Finally, the idea is to anticipate future normative frameworks and escape the inaction around this, and other, issues that is so common when it comes to issues seen as too environmental for the development priorities of the sector.

## Regional Network of Telecentres and Chilean Academy Launched

In order to reach those most excluded from digital development, we must move beyond providing public access and teach people how to take advantage of the productive potential of information and communications technologies (ICTs). To this end, two important initiatives were launched during the international meeting "Rural and urban digital inclusion: ICT access points as strategic spaces for the implementation of public policies for development and innovation," the 29 and 30 of October at the headquarters of the United Nations Economic Commission for Latin America and the Caribbean (ECLAC), in Santiago, Chile.

"We need to train the sherpas who accompany these people in their entry to the digital world," said Florencio Ceballos, Programme Manager for Telecentre.org (mp3 interview, in Spanish). "As a result, we need to train telecentre operators and create an environment for open knowledge".



For this, the role of the telecentre (or public Internet access centre) operator is fundamental. However, they are often

volunteers without formal training who need to update and diversify their skills.

#### **Telecentre Academy for Chile**

The first initiative, launched October 29, was the Telecentre Academy of Chile, which also organized the event along with the Association for Active Telecentres in Chile (ATACH) and ECLAC's Information Society Programme.

The academy will seek to professionalize the role of the telecentre operator with an end to ensuring the center's social, economic and administrative sustainability. The informal educational institution will begin a pilot project in March 2010 which includes a four-month training programme for 500 operators among the nearly 600 telecentres in Chile.

"In the initial phase, we will develop a model for sustainability that will allow linkages, through training, between the needs of the State (in terms of public policies) and the needs of telecentre networks," explains Angélica Rojas, coordinator of the Telecentre Academy run by ATACH, the organization

that will design the training courses. Their partner Biblioredes will contribute content and the Universidad de la Frontera (UFRO) will provide certification.

### Fifth academy at a regional level

This will be the fifth academy for the region (others exist in Brazil and Colombia, and both Peru and Bolivia are mounting new initiatives), and it will be part of the broader Global Telecentre Academy, supported by Telecentre.org, an initiative of Canada's International Development Research Centre (IDRC), Microsoft and Sweden's COSUDE. The objective of the Global Academy is to train a million citizens through such national academies by the year 2010.

### Creation of a regional network

The creation of a new regional network of telecentres will unite 30 organizations representing close to 6,000 telecentres in 30 countries across the region. The goal is to facilitate coordination and contact between these centres. with a view to strengthening their sustainability – which has been one of their main challenges.

"The idea is that those organizations that have been working in the region constitute the membership of this network of networks," explained Ethel Monge of the El Salvadorean NGO Conexión. "The plan is to formalize an institution that will represent the interests of telecentres before international institutions".



### **Keynote speech by MS Swaminathan**

The event at ECLAC also included a keynote speech by Professor MS Swaminathan (see video), renowned Indian economist who has been prized by the UNDP for his technological innovation in rural areas and the ICT-related work of his foundation. Swaminathan noted the importance of creating content and of capacity-building to ensure true digital inclusion.

"Telecentre operators are agents for change," stressed Swaminathan. "In this world, seemingly impossible tasks can be achieved by mobilizing the power of partnerships and, in this respect, the UN is the perfect venue in which to launch this initiative".

### **Opinion column:**

### Pending tasks for the **eLAC2010 Working Group** on Access and Infrastructure

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The construction of an integrating information society focused on development requires reinforcing the need for equity in Internet access. In this sense, expanding the penetration of broadband in the different countries of the region is fundamental, and is a central component of the San Salvador Commitment and the eLAC2010 Regional Action Plan.

The Latin America and the Caribbean region has witnessed an important increase in broadband penetration among its various countries, although the average continues to be low in comparison with other regions. According to CISCO's Digital Barometer, the average broadband penetration in Latin America is roughly 5%, with maximum levels close to 10%.

From the standpoint of access and infrastructure, traditional technologies such as DSL or Modem are predominant, although wireless technologies such as WiMax are also present. Currently, all countries in the region have a WiMax network, and the case of Paraguay is particularly noteworthy given its fast rate of expansion, reaching nearly 45,000 users in less than two years.

Moreover, in the Southern Cone, there are several initiatives to ensure access, such as Plan Ceibal (Uruguay) and digital inclusion projects in the Argentine province of San Luis, both of which inundate sectors of the population with free wireless Internet connections, free laptops for school children, and other measures. It is worth noting the particular importance of ensuring such access at an early age given its direct impact both on children and on their family and environment.

Another important point to recall in this subject area is access to IPv6. According to statistics from the Latin American and Caribbean Internet Addresses Registry (LACNIC), a total of 220 IPv6 allocations and assignments have been granted to date to regional organizations, of which 77 were granted in 2009 (the greatest single-year registration since the assignment of allocations was undertaken by this organization).

The eLAC2010 Working Group on Access and Infrastructure is working on both issues: broadband access and IPv6 migration. On the other hand, it is also examining the issue of interconnection among service providers. As part of its work plan for 2010, the Group plans to create a guide for network interconnectivity, aimed at policy-makers. The goal is to review and update this guide periodically, for which the collaboration of all group members will be essential.



# **Ensuring access to ICTs** for the disabled

"With technology like the JAWS screen reader, we are able to compete on an equal footing with other people because we have the tools," says María Avalos, telecentre operator, who has been blind from birth. Two years ago, she recalls

having to offer to work for free just to convince employers that she was capable. Today, she works as an English professor and dedicates her spare time to training other people with various types of disabilities in how to use ICTs, at Corporación Armamater, a social enterprise that seeks to integrate its members into the mainstream workforce.

### Novel software and programmes for the disabled

Several modern information and communications technology (ICT) tools and programmes are increasingly opening doors for people with disabilities. For example, the software development company Nuance Communications invented a technology based on voice commands to help people who cannot use keyboards. There are also adaptations of "eye-tracking" programmes that monitor retinal movement to allow users to surf the Internet. Moreover, the DeafBlind Communicator (DBC) is a computer with a Braille keyboard, connected by Bluetooth to a mobile phone.

### The right to access

Digital accessibility is a fundamental mandate of the United Nations Convention on the Rights of Persons with Disabilities, approved in December 2006. Given that the Convention focuses on results without providing specific solutions, the United Nations Global Alliance for ICT and Development (UNDESA GAID) launched the Global Initiative for Inclusive ICTs (G3ict) in 2008, to facilitate the implementation of the Convention through public-private cooperation. In April 2009, G3ict published a virtual toolkit that provides a framework for the development of policies and strategies for incorporating digital accessibility at a national, regional and international level. It also promotes the application of accessible ICTs with a view to expanding their use among people with disabilities. A recent report by the International Telecommunications Union, entitled the "Situation of persons" with disabilities in regard to ICT access," recommended adopting legal instruments to establish access to ICTs as

a right and fundamental obligation of States. As a result, its primary recommendations include the need to:

- implement policies to ensure these rights, using the G3ict toolkit as a guide;
- adopt policies to reduce the cost of broadband access and of specific applications and services;
- initiate and implement policies to train people with disabilities;
- establish special funds to finance initiatives that promote ICT for the disabled; and
- develop global standards that guarantee the interoperability of infrastructures.

### Simplifying Web sites

Although various programmes now allow the blind to read Web sites, many sites are too complex for these applications (or are programmed in different languages), which makes them unreadable. During the Internet Governance Forum (IGF) in Egypt this November, the ITU organized a workshop on ICT access for the disabled, organized by the Dynamic Coalition on Accessibility and Disability, created in 2008 to defend the need to guarantee the right to Internet access for all. China also organized a best practices forum on access for people with disabilities, which urged organizations to simplify their Web sites and adhere to international programming standards.

### **eLAC2010 Working Group on ICT and Disabilities**

The Regional Action Plan for the Information Society in Latin America and the Caribbean (eLAC2010) identifies the need to "promote and give impetus to quality ICT, ensuring their access and sustainability for people with disabilities, with a view to achieving their true social, educational, cultural and economic inclusion" (Goal 11). At the same time, a special eLAC Working Group was established on ICT and disabilities in the region, coordinated by Ecuador (see work plan, in Spanish). By November 2010, the Group plans to:

- produce research and dissemination projects for ICT in special education;
- develop and promote the use of ICTs as tools for people with disabilities;
- give impetus to the use of ICT tools applied to the pillars of development;
- · formulate plans to ensure access; and
- compile a list of best practices with adequate solutions for institutions and countries, to share and replicate.

# **Encouraging steps in the migration towards IPv6 Internet Protocol**

By Raul Echeberria Executive Director of LACNIC, raul@lacnic.net



In recent years, the issue of implementing IPv6 (the next-generation Internet Protocol version designated as the successor to IPv4), has become a popular issue that is found in the agendas and activities

of several countries and organizations. And attention is increasing as we near the hypothetical date in which the central pool of Ipv4 directions will end (at some point in the year 2011).

### Organizations that are actively promoting IPv6

The Latin American and Caribbean Internet Addresses Registry (LACNIC) has without a doubt been the most active organization in the region up until now in promoting IPv6, providing information, financing projects, organizing information activities in various countries to raise awareness of this protocol and of important aspects around the

transition. This year, we have trained nearly 1,000 people in technical, hands-on activities. The task is no longer simply publicizing IPv6, but preparing people from a technical standpoint to lead the necessary transition in their business or organization.

But LACNIC is not the only organization working on this issue. Internet Society (ISOC), the Brazilian Internet Address Registry (NIC Brasil – which has directly trained

more than 200 technicians and Internet providers in Brazil in 2009 and has also implemented popular online courses), as well as some governments, international organizations (such as CITEL and the CTU), and various workplace groups created at a national level in different countries – they are among the actors who are actively contributing to the creation of synergies in this process.

### Are we ready?

It is quite common to hear concerns over the level of progress we have made in the adoption of IPv6, and doubts

as to whether we will be prepared when the time comes. While many of us would already like to see IPv6 spread throughout the infrastructure of the region, to ensure that the transition will be successful, in truth the moment when this will really be necessary is when there are no longer any IPv4 addresses left

The point is not only the level of progress made to date if not whether we will be ready by the time we need to be. LACNIC has an optimistic perspective on this issue; we believe the conditions are in place to ensure that everything goes as planned. The most important issue is ensuring that we have sufficient trained human resources for the transition, and that is the area we have been working on most intensely.

### The region's progress towards IPv6

We are already seeing important progress in the spread of

IPv6. Internet Exchange Points (IXPs) in at least six countries of the region are already working on a native IPv6 protocol, including emblematic cases such as Haiti, which has illustrated that developing countries can also be leaders in these issues. At least 75% of the country code top-level domains (ccTLDs) of the region are accessible via IPv6. Several root servers installed in Latin America and the Caribbean by LACNIC, under the +Raíces



Photo: LACNIC

programme already function on IPv6.

The number of IPv6 addresses assigned has increased significantly this year and, even more importantly, the number of Internet addresses of this type that are being announced in the region is growing at a steady pace, which demonstrates that the organizations that are receiving IPv6 addresses are effectively beginning to use them. Although much remains to be done in the transition to IPv6 in the region, and all actors certainly have a role to play, it is still good to know that we are on the right track and that the results are beginning to show.

### **Campus Party's Digital Inclusion Programme** seeks to train and baptize new users





Consolidating itself as a nucleus for digital inclusion for vulnerable populations, through a programme supported since 2008 by Telefónica and the Governments of Brazil, Colombia and Mexico, Campus Party's Digital Inclusion Programme is initiating some 30,000 people in the most disadvantaged sectors of Brazil and Colombia, in the use of

information and communications technologies (ICT). Another 6,000 were reached in Mexico in November and in 2010, the programme will be extended to Peru, Chile and Argentina.

The first three countries involved have undertaken strong investments in their network of free public Internet access centers (or telecentres). Nevertheless, many disadvantaged groups remain excluded from these services because they cannot overcome a basic barrier - they have never come into contact with a computer and therefore do not know how technology can improve their lives. The first pillar of the programme, Digital Baptism, is aimed at such people.

### Baptizing the technologically marginalized

Campus Party's workshops teach people with low income, the displaced, disabled, elderly, unemployed, or those with jobs that don't involve interaction with technology (such as mobilized soldiers in rural areas or domestic workers, for example). They learn how to use a mouse, use the Internet or create an email account. All of this is done in a very practical way, using a CDRom-based tutorial as a guide for selflearning, combined with the help of specially-trained helpers.

### **Educating educators**

The second target group are teachers, who are not necessarily "digitally disadvantaged" themselves, but who act as multipliers within such communities. They receive a workshop aimed at improving teaching practices using the concept of Web 2.0 e-learning tools.

### **Training for SMEs**

Finally, a third pillar of the programme is ICT training for micro-, small- and medium-sized businesses, which began with the Campus Party Colombia 2009 edition. In this case, using a methodology that prioritizes practice and concrete results, according to needs and starting level, but the teaching can go anywhere from how to use a computer to more advanced functions like undertaking electronic transactions to improve their productivity and perform costmodeling.

At first, such activities were concentrated in the Campus Party Week (with some 800 participants per day), but today, they have been extended to the entire year in Colombia and Brazil, thanks to agreements with local authorities. The programme is executed by a group of civil society organizations E3 Futura, with headquarters in each country, with financing from local governments and private donours.



### **Campus Party Week**

Since 2007, E3 Futura has been organizing the Campus Party Week in Spain. It has come to be recognized as the largest technology, innovation and digital Internet culture event in the world. In 2008, the experience was spread to Latin America, with two editions in Colombia, two in Brazil and a special version in El Salvador for the Ibero-American Summit, where Internet communities from across the region united under the guise of "bridging the digital divide".

### eLAC2010 goals

Campus Party's Digital Inclusion Programmes are in line with several eLAC2010 Regional Action Plan goals, in particular goal 11 (of ensuring access for vulnerable groups), as well as goals 49 and 50 (of facilitating ICT access among SMEs to improve their competitiveness).

# The growth of Spatial Data Infrastructures in Latin America and the Caribbean

By Javier Carranza Torres, consultant and member of the AnGeoSc research group, of the National University of Colombia javier13282@alumni.itc.nl

Territorial Information Systems (TIS) and their associated infrastructures contribute to public transparency and aim to improve our standard of living. Their expansion and the resulting culture of geographical information are having a profound impact on the relationship between citizens and governments.

Territorial information technologies are currently being used by such diverse organizations as revenue agencies, emergency offices, or public enterprises that provide household services. This, in turn, has led to the development of multiple geo-information infrastructures. For example, in the heritage building sector of Havana, Cuba, a TIS is used to identify houses that risk collapse. Given that this occurs every three days on average, the use of such geoinformation systems helps save lives. In the English-speaking Caribbean, the Caribbean Disaster Emergency Management Agency (CDEMA) is implementing an early-warning system for tsunamis, using satellite technology combined with TIS. Finally, the revenue agency of the Argentine province of Buenos Aires ARBA uses PDAs with Global Positioning Systems (GPS) in its geographical information system when undertaking operations to verify if fiscal housing properties are in fact being used for such purposes.

TISs require a large quantity of data and categorizations from the public service. Such data can only be shared by means of solid and sophisticated technologies such as Spatial Data Infrastructures (SDI). These are the backbone that supports geographical information systems.

SDIs are the sum of policies, standards, organizations and technological resources that seek to obtain, use and access – in an efficient and transparent manner – a country or a region's territorial information. They enable the cross-referencing of information, access by multiple users and the coordinated use of this information in diverse and complex decision-making processes.

SDIs are different from TISs because on top of including them, SDIs aim to normalize these systems, achieving greater efficiency in the treatment of geographical information produced by civil servants and related institutions. This encourages preciseness and avoids duplication in the production of geographical data, unnecessary purchases of digital systems, or the vices of unauthorized access to territorial databases.

The importance of geographical information and of SDIs in helping to confront local, national, and regional problems,

has been discusses by several global and international organizations. The need for trustworthy information on deforestation, pollution, fish stocks and the treatment of toxic waste, among others, were mentioned as critical elements at the Río Earth Summit in Brazil in 1992.

During the 2009 Global Spatial Data Infrastructures (GSDI Conference) in Rotterdam, Holland, the global progress towards IDEs was evaluated. The conclusion was that the recipe for a good SDI includes considerations related to: development, standardization, as well as access and distribution of spatial data.

Spain's Infraestructura de Datos Espaciales de España (IDEE) project is a Hispanic example of a Website created with the objective of integrating various data, metadata, and geographical information and services produced in Spain (at a local, regional and national level) in order to facilitate the online access for the users of such resources.

A Latin American example is the Colombian ICDE Infrastructure, which features a user-friendly geoportal that integrates more than 180,000 sources of metadata, with national information on topography, demography, administrative boundaries and public services, among others.

The regional situation was recently reviewed so as to prepare recommendations to the Permanent Committee for Spatial Data Infrastructures in the Americas (CP-IDEA). It particular, the United Nations was asked to undertake a new study (the last one being in 1990) of the current state of cartography, or mapping, by country and by region. Participants also proposed the creation of a virtual platform for best practices in the creation of Spatial Data Infrastructures, both at a national and regional level, which could be disseminated by means of a Web page with a un.org domain name.

It is worth noting the particular importance that the United Nations has devoted to the "Construction of TISs as a means of preventing and managing disasters in the region," in which as many countries as possible from Latin America and the Caribbean should participate, along with the United Nations and other international organizations active in this area (see UNSTATS).

The main challenge most governments in Latin America and the Caribbean face in providing spatial data, is finding an efficient way to distribute data in a format that can be used by different communities and users with different needs.

# The role of public-private cooperation in promoting digital inclusion

Frank Martinez, Worldwide Director Digital Inclusion and Government PC Programs, Intel World Ahead

**Q:** What do you think the major priorities are in order to achieve the levels of access and infrastructure that they require?



A: It certainly varies across the region; every country is different. But what I am seeing is that today, due to the global economic downturn, most countries around the world are investing in a recovery programme. They have economic stimulus funds. And if you use that as kind of a benchmark for where the competitive edge is going to be, there's about six, seven, maybe eight areas where governments are putting their investment... and among the top areas where governments are investing is in: education, R&D and building tech parks... The second area is broadband. There's a report that came out from the Brookings Institution that showed that for every 1% increase in broadband connectivity there's a 0.2 to 0.3% increase in employment and jobs.

**Q**: What can be done to make sure the region actually reaches these levels of broadband connectivity that are required to reap the benefits of true development?

**A:** The telecommunications sector and governments have figured out that in many underdeveloped areas they will never become may not get developed without some government intervention or regulation because the market doesn't exist. ... Many governments now are starting to see the benefits of using universal access funds for data services.

**Q:** What's the role of public-private enterprise in that, particularly INTEL's role?

**A:** Over the last decade, at INTEL, we've had to find new ways to work with both public and private entities that we've never worked with before. ... We've really expanded the relationships because every one of those entities brings some capability, some expertise or some control of the infrastructure and systems that can really accelerate adoption of technology. And what our programmes are focused on is we're trying to accelerate the adoption of technology. If we do it alone, it's going to take 10 times longer to achieve the goal of reaching the next billion.

Rafael de Elizalde, Director of Business Development South America, CISCO Systems

**Q:** What is CISCO doing at a regional level to promote digital inclusion in Latin America?



A: With respect to digital inclusion by means of broadband Internet, CISCO has several initiatives in several different areas. One of our most noteworthy projects is the CISCO Networking Academy, which is the educational institution that generates the greatest number of graduates around the World, focusing on network certification. Networks are the fundamental backbone for broadband and this is done in Argentina with thousands of graduated students. Another education initiative of ours is the Entrepreneur Institute, which teaches entrepreneurs or small and medium-sized businesses how to develop their technology, their business, and how to use ICT as a development tool.

**Q**: What is the role of public-private cooperation in all of this?

A: The concept of PPP, or public-private partnership, is a novel concept in its application and it seems to be an important element today. Governments often have difficulty implementing certain policies, as a result of political problems, economic problems, or other problems that can attract more attention. As such, I believe that the arrival of the private sector, in support of the public sector, can be a fundamental tool. Why? because the private sector has more flexibility and focus, and greater opportunities to implement concrete actions. And if these initiatives are supported by the government, they have a much greater chances of being implemented.

**Q:** What future actions can you recommend for expanding broadband and promoting digital inclusion?

**A:** There are three fundamental issues. The first has to do with creating the necessary environment so that the country and market have the necessary structure for the development of broadband technology. Second is the issue of education, to help people befriend technology. The third critical issues is that broadband be considered one more service, such as water, or gas, that improves citizen's quality of life.

# **ECLAC-related ICT news briefs**

# Preliminary benchmarking of progress towards eLAC2010 goals illustrates that the digital divide has decreased in telephony and Internet access but is growing when it comes to broadband connections

The conclusions of the benchmarking report were presented during the "eLAC2010 Progress meeting: establishing priorities for the Information Society of the Future," which took place 2-3 December at ECLAC headquarters in Santiago, Chile. More than 80 representatives from governments, civil society, academia, the private sector and international organizations proposed new priorities for the eLAC Regional Action Plan. The event also featured roundtables on each of the six thematic areas of eLAC2010: e-education, access and infrastructure, e-health, e-government the production sector, and policy instruments and strategies. The priorities identified in this meeting will be presented at the V Ministerial Forum on the Information Society between the European Union and Latin America and the Caribbean, to take place in the first quarter of 2010 in Spain.

## Broadband Internet Should Be a Global Public Good, Says ECLAC

Participating in the XIX Ibero-American Summit of Heads of State and Government on 30 November in Estoril, Portugal, ECLAC Executive Secretary Alicia Bárcena suggested that States should guarantee their population's access to broadband Internet as a way to stimulate innovation in their economies. Stated that promoting broadband Internet is key to reducing the digital gap in the region, Bárcena said: "It should be a paid, global public good guaranteed by the State." The Executive Secretary presented the main ideas of the document Innovate to Grow. Challenges and Opportunities for Sustainable and Inclusive Development in Ibero-America.

## Latin America Needs Public Policies to Foster Internet Exchange Points

Speaking as a panelist at the fourth annual Internet Governance Forum (IGF) Meeting held from 15-18 November 2009 in Sharm El Sheikh, Egypt, UN-ECLAC argued for the establishment of Internet Exchange Points (IXPs) within national and regional ICT development agendas. Participating as a commentator during the Workshop on Public Policies

for an improved interconnection at lower costs, on 16 November 2009, Valeria Jordan delivered a presentation entitled "Public policies for interconnection at lower costs" on behalf of UN-ECLAC's Information Society Programme. The presentation stressed that ECLAC urges the creation of public development policies to establish cost-efficient prices and ensure the expansion of Internet access, as well as to address the growing demand for broadband Internet.

## ECLAC urges expanded access and reduced prices for broadband to bridge the digital divide

At the Regional Human Capacity Development Forum for the Americas of the International Telecommunications Union (ITU), OSILAC coordinator Mariana Balboni presented an ICT overview and outlook for Latin America and the Caribbean. She stressed the importance of broadband as an alternative to help bridge the digital access divide in the region. Balboni identified the public policy challenges in the existing scenario of convergence, where governments will essentially have two alternatives for closing the gap. The first is regulation and competition policies aimed at improving market behaviour. The second is universal access policies geared towards those segments of the population that are not currently participating in the market. She observed that to date, in most countries including those in Latin America – a sort of "pre-convergence" regulation is being applied, a practice that could limit the development of markets and the expansion of services.

# Ibero-American meeting highlights the role of innovation and ICT as the way out of the current crisis

At the IV Ibero-American meeting on the UN's Millennium Development Goals and ICT in Lisbon, Néstor Bercovich, coordinator of ECLAC's Information Society Programme, gave a presentation entitled "Review and perspectives on broadband connectivity in Latin America and the Caribbean." His presentation offered an overview of the state of progress in ICT penetration in the region, as well as the factors that have contributed to the digital divide. Contrasting the situation between Latin America and the Caribbean, with OECD countries, in terms of access capacity and ICT-telecom services, Bercovich also offered an analysis of the pending challenges for public policies and regulation of the telecom sector. He stressed that facilitating the spread of highspeed broadband Internet connectivity is a priority for the region.

# Latest Publications on connectivity and digital inclusion



Innovate to Grow. Challenges and Opportunities for Sustainable and Inclusive Development in Ibero-America ECLAC. SEGIB. 2009

This analysis look at, in terms of innovation capacity, the advances in opportunities and challenges that faces the countries of the region.



Perspectives on telecommunications technologies and their implications for markets and regulatory frameworks in Latin America and the Caribbean

Omar de Leon, ECLAC. July 2009. 67 pp. (only available in Spanish)

Reference guide for the ICT industry and convergence, it includes an up-to-date description of technologies, market behavior and regulation tendencies for estimulate development, as well as considerations and recommendations in access policies for the information society.



The Information Economy Report 2009: Trends and Outlook in Turbulent Times UNCTAD. October 2009.

The fourth publication in a series that monitors global trends in ICTs as they affect developing countries, this valuable reference for policy-makers ranks the most dynamic economies in terms of increased ICT connectivity between 2003 and 2008.



## A Digital Shift: Youth and ICT for Development: Best Practices

United Nations, Department of Economic and Social Affairs. Global Alliance for ICT and Development (UNDESA GAID). 2009. 50 pp.

This publication seeks to pay tribute to young people serving as 'change makers' for their societies by implementing the ideas of the United Nations' Millennium Development Goals in a myriad of ways. In addition, other

examples of Youth and ICT best practices can be found through initiatives such as the World Summit Youth Award.



#### **Global Information Society Watch 2009**

Association for Progressive Communications (APC) and the Humanist Institute for Cooperation with Developing Countries (Hivos). November 2009. 233 pp.

The third in a series of yearly reports critically covering the state of the information society from the perspectives of civil society organizations around the world, GISWatch 2009 focuses on "access to online information and knowledge – advancing human rights and democracy".



### OECD Communications Outlook 2009 Organization for Economic Cooperation and Development (OECD)

September 2009. 350 pp.

This tenth edition of the biennial report details the growth of subscriptions and revenues in the telecommunication sector despite declining prices. This edition also looks at the expansion of the Internet and key regulatory trends designed to encourage competition and growth.



# Telecommunications: services with positive effects for confronting the economic crisis

DIRSI and Telecom CIDE. October 2009. 26 pp. (Spanish only)

This document analyses the impacts of this new IEPS proposal on telecom services.



## Measuring the Information Society The ICT Development Index

International Telecommunications Union (ITU). 2009.

The Index captures the level of ICT advance in more than 150 countries worldwide and compares progress made between 2002 and 2007, this publication also measures the global digital divide and examines how it has developed in recent years.

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