



XV Regional Conference  
on Women in  
Latin America and the Caribbean  
Buenos Aires, 7–11 November 2022

Distr.  
LIMITED  
LC/CRM.15/5/Rev.1  
30 May 2023  
ENGLISH  
ORIGINAL: SPANISH  
23-00485

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**REPORT OF THE FIFTEENTH SESSION OF THE REGIONAL CONFERENCE ON WOMEN  
IN LATIN AMERICA AND THE CARIBBEAN**

Buenos Aires, 7–11 November 2022



ECLAC



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## **A. ATTENDANCE AND ORGANIZATION OF WORK**

### **Place and date of the meeting**

1. The fifteenth session of the Regional Conference on Women in Latin America and the Caribbean was held in Buenos Aires from 7 to 11 November 2022.

### **Attendance<sup>1</sup>**

2. The meeting was attended by representatives of the following member States of the Economic Commission for Latin America and the Caribbean: Antigua and Barbuda, Argentina, Barbados, Belize, Bolivarian Republic of Venezuela, Brazil, Canada, Chile, Colombia, Costa Rica, Cuba, Dominican Republic, Ecuador, El Salvador, Germany, Grenada, Guatemala, Honduras, Jamaica, Mexico, Panama, Paraguay, Peru, Plurinational State of Bolivia, Saint Lucia, Saint Vincent and the Grenadines, Spain, United States and Uruguay.

3. Representatives of the following associate members also participated: Anguilla.

4. Attending from the United Nations Secretariat were the Resident Coordinators of the United Nations system in Argentina and Chile and representatives of the Resident Coordinator Offices in Argentina and Mexico and of the Office of the United Nations High Commissioner for Human Rights.

5. The following entities of the United Nations system were also represented: Food and Agriculture Organization of the United Nations (FAO), International Labour Organization (ILO), International Organization for Migration (IOM), Joint United Nations Programme on HIV/AIDS (UNAIDS), Office of the United Nations High Commissioner for Refugees (UNHCR), Pan American Health Organization (PAHO), United Nations Children's Fund (UNICEF), United Nations Development Programme (UNDP), United Nations Educational, Scientific and Cultural Organization (UNESCO), United Nations Entity for Gender Equality and the Empowerment of Women (UN-Women), United Nations Environment Programme (UNEP), United Nations Office for Project Services (UNOPS), United Nations Population Fund (UNFPA), United Nations Research Institute for Social Development (UNRISD), World Bank and World Food Programme (WFP).

6. The Presidents of Argentina and Chile participated in the session as special guests.

7. Representatives of the following intergovernmental organizations attended the meeting: Andean Community, Caribbean Community (CARICOM), Development Bank of Latin America (CAF), EU-LAC International Foundation, European Union, EUROSOCIAL, Ford Foundation, Ibero-American General Secretariat (SEGIB), Ibero-American Social Security Organization (OISS), Inter-American Conference on Social Security (ICSS), Inter-American Development Bank (IDB), Inter-American Statistical Institute (IASI), International and Ibero-American Foundation for Administration and Public Policies (FIIAPP), Latin American Centre for Development Administration (CLAD), Latin American Council of Social Sciences (CLACSO), Latin American Faculty of Social Sciences (FLACSO), Organization of American States (OAS), Organization of Ibero-American States for Education, Science and Culture (OEI) and ParlAmericas.

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<sup>1</sup> See annex 13.

8. The meeting was attended by representatives of non-governmental organizations, universities and academic institutions, the private sector, legislative bodies and local governments.

### **Election of Presiding Officers**

9. The Conference elected the following Presiding Officers:

Chair: Argentina

Vice-Chairs: Barbados  
Bolivarian Republic of Venezuela  
Chile  
Colombia  
Costa Rica  
Cuba  
Dominican Republic  
Ecuador  
Honduras  
Mexico  
Peru  
Plurinational State of Bolivia  
Saint Vincent and the Grenadines  
Uruguay

### **B. AGENDA**

10. The Conference adopted the following agenda:

1. Election of officers.
2. Adoption of the agenda.
3. Presentation of the position paper *The care society: a horizon for sustainable recovery with gender equality*.
4. High-Level dialogue on the care society in Latin America and the Caribbean.
5. High-level panel on the financing of care.
6. High-level panel on care for the planet.
7. Presentation of the document *Breaking the statistical silence to achieve gender equality by 2030: implementing the information systems pillar of the Montevideo Strategy for Implementation of the Regional Gender Agenda within the Sustainable Development Framework by 2030*.

8. Round table on co-responsibility for care.
9. Consideration and adoption of agreements by the Conference.
10. Other matters.

## C. PROCEEDINGS

### Opening session

11. At the opening session, statements were made by Ayelén Mazzina, Minister for Women, Gender and Diversity of Argentina; Antonia Orellana, Minister of Women's Affairs and Gender Equity of Chile, the country serving as outgoing Chair of the Regional Conference on Women in Latin America and the Caribbean; Gabriel Boric, President of Chile; Claudia Mojica, United Nations Resident Coordinator for Argentina; María-Noel Vaeza, Regional Director for the Americas and the Caribbean of the United Nations Entity for Gender Equality and the Empowerment of Women (UN-Women); José Manuel Salazar-Xirinachs, Executive Secretary of the Economic Commission for Latin America and the Caribbean (ECLAC); and Alberto Fernández, President of Argentina, host country of the fifteenth session of the Regional Conference on Women in Latin America and the Caribbean.

12. The Minister for Women, Gender and Diversity of Argentina and representative of the host country of the fifteenth session of the Regional Conference on Women in Latin America and the Caribbean reaffirmed the commitment to supporting and moving forward with the Regional Gender Agenda. She said that the Conference was a vital space to build links and partnerships to advance towards more egalitarian societies and highlighted the work carried out jointly with Chile, ECLAC and UN-Women in that regard. Unequal distribution of care work was a challenge shared by all the countries in the region. Therefore, there was an opportunity to move forward with agreements to guide design, implementation and monitoring of public policies to guarantee redistribution of work to sustain life. Lastly, both Argentina as host country and the region had a historic opportunity to put care at the heart of the political agenda, by implementing universal, intersectoral, comprehensive and sustainable care systems.

13. The Minister of Women's Affairs and Gender Equity of Chile, the country serving as outgoing Chair of the Regional Conference on Women in Latin America and the Caribbean, said that the future of women depended on the outcomes of the Conference, because the groundbreaking positions that contributed to the advancement of women worldwide had traditionally originated from Latin America and the Caribbean. The region had set important milestones that translated into progress in other regions, such as the Inter-American Convention on the Prevention, Punishment and Eradication of Violence against Women (Convention of Belém do Pará), the first international treaty in the world specifically on gender-based violence. Discussion of caregiving should be underpinned by the principles of it being public, universal, intersectoral and intersectional, recognizing the care work that at that time was mainly performed by women. Denying those facts resulted in a policy of neglect like the one seen after the coronavirus disease (COVID-19) pandemic, laying bare the global care crisis.

14. The President of Chile, in a pre-recorded video message, applauded the holding of the session of the Regional Conference on Women in Latin America and the Caribbean and wished it success. He said that the spaces provided by the Conference had brought results in terms of the advancement of women and had fostered critical discussions. The Government of Chile considered that, in order to make further progress

toward equal rights, it was vital to coordinate with civil society, social movements and institutions. Chile had taken up the challenge of creating a national care system. It was also important to build bridges among the States of the region to achieve gender equality.

15. The United Nations Resident Coordinator for Argentina shared the message sent by the Secretary-General of the United Nations, who said that 45 years prior, at the first Conference, held in Havana, governments and feminist activists from across Latin America and the Caribbean had developed a road map for gender equality in social and economic development. Decades later, the multiple crises that were unfolding had devastating consequences for gender equality and women's rights. There was an urgent need for change and to push back against the push-back against women's fundamental rights. The theme of the fifteenth session of the Regional Conference on Women in Latin America and the Caribbean was a reminder of the critical need to invest in the care economy, and address the care responsibilities that too often fell disproportionately on the shoulders of women and girls, redistributing the burden of care and strengthening institutional support for women so they could participate fully in economic life.

16. She said it was vital to continue the fight to reverse harmful social norms and stereotypes that prevented women and girls from pursuing every avenue of social, political and economic life. Care work was a cornerstone of social and economic development. Economic recovery must address the burden of care and place women's rights and autonomy at the centre. The conference offered countries across the region a unique platform to share experiences and make commitments that advanced national care systems and contributed to a transformative recovery that benefitted all people. The United Nations would continue to work alongside governments across the region as they strived to recover from multiple crises, and ensure that every woman and every girl had every opportunity to thrive, prosper and build futures of her own choosing. Lastly, he congratulated the host country as incoming Chair, Chile as outgoing Chair, and ECLAC and UN-Women for organizing the Conference.

17. The Regional Director for the Americas and the Caribbean of UN-Women recalled the Santiago Commitment, as an innovative instrument in the region to strengthen institutional frameworks for gender affairs and foster progress towards gender equality. She said it was important to build comprehensive care systems as a central pillar of a new development model that put people and Mother Earth at the centre. She welcomed the participation in the meeting by women leaders from the region's Indigenous populations and stressed the importance of co-responsibility in care. Budgets, willingness and political commitment were needed and investing in care brought multiple economic and social benefits.

18. The Executive Secretary of ECLAC expressed his firm commitment to closing gender gaps. He thanked the President of Argentina and the Minister of Women, Gender and Diversity of Argentina, the country hosting the meeting. He said that the Conference was one of the oldest subsidiary bodies of ECLAC and highlighted the partnership with UN-Women. The challenges of the COVID-19 pandemic and the cascading crises at the global level were exacerbating the region's historical imbalances, asymmetries and structural flaws. Gender inequalities remained a structural feature of the region and, as had been agreed at the session of ECLAC, gender equality and women's autonomy were key to transforming the region's development model. The region had some robust institutions, with strong leadership and a willingness to engage in dialogue, and progress had been made in measuring time use. It was important to adopt public policies with a gender perspective, and of making significant changes to planning, budget allocation, evaluation and monitoring.

19. The President of Argentina, host country of the Conference, highlighted the role of women and feminism in advancing gender equality and referred to the "Green Tide" in Argentina and momentum it had given to the law on induced abortion. He said his Government's accomplishments included creation of

the trans quota for the public administration and the end of binary documentation. Among its challenges were wage inequality and employers' preference for hiring men over women. Although progress had been made in reducing gender inequality, there was still much work to be done.

Presentation of the position paper *The care society: a horizon for sustainable recovery with gender equality*  
(agenda item 3)

20. The position paper was presented by José Manuel Salazar-Xirinachs, Executive Secretary of ECLAC, and the ensuing discussion was moderated by Ayelén Mazzina, Minister for Women, Gender and Diversity of Argentina.

21. The Minister for Women, Gender and Diversity of Argentina gave a brief introduction to the document and highlighted its importance. She said that 8% of Argentina's public works budget was earmarked for investment in care infrastructure and the country's Registradas programme encouraged formalization of domestic workers.

22. The Executive Secretary of ECLAC said that the world was experiencing crises, with widening gaps and setbacks in social indicators that threatened achievement of the Sustainable Development Goals (SDGs). Bold transformative policies were needed. Gender equality was one of the priority areas for transformation of the development model, and that the right to care —whether to receive care, give care or self-care— was a right recognized in international agreements and treaties. Productive and commercial diversification was needed in sectors with more and better employment opportunities for women and a fiscal policy with a gender approach, to move towards a care society, in addition to a production structure oriented towards sectors that contributed to the sustainability of life and progressive rises in income. After presenting the chapters of the position paper, he stressed the need to design and implement public policies for the care society in the areas of taxation, employment and productive, economic and social policies in the short, medium and long term.

23. In the ensuing discussion, statements were made by Antonia Orellana, Minister of Women's Affairs and Gender Equity of Chile; María Ángeles Durán, Researcher at the Spanish National Research Council (CSIC); María-Noel Vaeza, Regional Director for the Americas and the Caribbean of UN-Women; and Rebeca Grynspan, Secretary-General of the United Nations Conference on Trade and Development (UNCTAD).

24. The Minister of Women's Affairs and Gender Equity of Chile said that the document presented was an important contribution to the work and discussions of the countries of the region regarding the care society. The document proposed transforming the development model and highlighted the need to think of care as a pillar of social well-being in the countries of the region. The State had a leading role in the transformation of gender relations, and social co-responsibility and an intersectional approach were required for progress in that area. Other important issues included care for the planet, community models of child-rearing and care for older persons.

25. The Researcher at the Spanish National Research Council (CSIC) commended the document and its participatory drafting process. She said that, like Spain, the countries of the region had simultaneous modes of production: the market, the household, the State and non-profit organizations. The State should be required to be honest and efficient. The region's indebtedness affected the ability to implement ambitious care policies, while population ageing in the region resulted in a need to provide care for older persons. In closing, she outlined the links between the monetized and non-monetized economy and the possibility of increasing public employment if household labour was reduced by 10%.

26. The Regional Director for the Americas and the Caribbean of UN-Women said that the document showed the way forward and that care was fundamental for the economy to be oriented towards well-being and *buen vivir* (the concept of “living well”). A major shift in the concept of sustainable human development was required and the cascading crises entailed changes in the structural challenges of gender inequality. There was also a need to consider demographic transformations and to make progress in terms of fiscal covenants that put care at the centre, as well as with political dialogue to improve recognition, reduction and redistribution of unpaid work, with an intersectional, intergenerational and territorial approach. Care should be taken into account in all public services and in labour market changes. Investing in care was economically smart and required economic and political will.

27. The Secretary-General of UNCTAD commended the quality of the document, which she said proposed a fundamental change, a new model and a new structure. Against a backdrop of cascading crises and cascading inequalities, the greatest, oldest and most structural inequality was gender equality. She said that the only true development was inclusive and sustainable development, and one of the main factors perpetuating gender inequality was the unequal burden of care. There was an intersection between care, climate change and consumption patterns, and the care society entailed a shift in the value system. The market should be considered a tool to achieve the goals of the care society and the State should be present throughout the territory, inclusive and democratic. Lastly, she referred to time poverty in households and pondered how care hours could be best distributed.

28. The floor was then given to country representatives. The representative of Paraguay highlighted the described paradigm shift, with a focus on interdependency and eco-dependency, and with the sustainability of life at the centre. She said that her country had implemented specific measures to overcome structural challenges of gender inequality. Work had been done on economic and sociocultural indicators with a gender perspective for climate change and action plans to support Indigenous Peoples, persons with disabilities and employment. Progress was also being made on a bill to create a care system.

29. The representative of Panama stressed the importance of the territorial approach in the development of comprehensive care systems, especially for her country, which had considerable ethnic and tribal diversity. In that respect, Panama had formulated a care system on a territorial basis, with a model that included a participatory national care plan involving various public stakeholders, the private sector, academia and the community.

30. The representative of Costa Rica said that comprehensive care systems were a key to the public agendas of the countries of the region and to women’s autonomy and the economic recovery. Her country’s efforts in that area, which had begun with the child education and nutrition centres (1950), included the adoption of Act No. 9220 establishing the child care and development network, and Executive Decree No. 42878 on the National Care Policy 2021–2031: towards the gradual implementation of a support system for care and dependent care and its Plan of Action 2021–2031. She described a tool for measuring the degree of dependency of the populations and said that mechanisms had been created for prioritizing services in households and linking women to formal employment.

31. The representative of the Dominican Republic said that in her country, care was part of a comprehensive vision for economic recovery and development, which had been recognized in the Constitution of the Dominican Republic as an economic activity that added value and built wealth and well-being. A care system had been formulated and incorporated into the 2020–2030 National Gender Equality and Equity Plan and an intersectional and inter-agency dialogue had been conducted, to drive progress with national care policy. Development of such policies benefitted women and society. Lastly, she expressed appreciation for women’s and feminist movements for the calls they had made in that regard.

32. The representative of Ecuador highlighted the participation of women—mainly young women—in decision-making spaces. She said that since 2008, the Constitution of the Republic of Ecuador had put nature and the environment at the heart of the country's thinking. Care was important in the territories and an Undersecretariat of Diversities had been established in the Ministry for Women and Human Rights of Ecuador.

33. The representative of Mexico underscored the importance of the adoption by the Committee on the Elimination of Discrimination against Women of General recommendation No.39 (2022) on the rights of Indigenous women and girls. She said that the document presented at the Conference outlined the context and structural framework of care in society and allowed decisions to be made through collaboration between different stakeholders. In times of challenges and uncertainty, real measures and innovative proposals were needed, which in Mexico had been expressed in the construction of a universal, progressive and sustainable comprehensive care system, and in the formalization of domestic work. The care society offered specific actions to build a new fiscal covenant for a sustainable recovery.

34. The representative of Peru stated that spaces such as the fifteenth session of the Conference were an opportunity to share experiences in order to make progress on gender issues and highlighted her country's gender equality policy and Bill No. 2735 on recognition of the right to care and the creation of a national care system. Making progress on care with an intersectional approach was a challenge for Peru. The speaker gave the floor to a representative of the youth and adolescent organizations involved in the virtual dialogue sessions on the care society facilitated by UNICEF, UNFPA, UN-Women and ECLAC in the framework of the fifteenth session of the Conference, who said that children and young people were also caregivers. Lastly, she highlighted the need for public policies focused on intersectionality, interculturality and diversity.

35. The representative of Uruguay said that the care system in her country was established as a State policy in 2016. Financial sustainability of the system was a significant challenge and data needed to be generated to demonstrate that care was an investment. Uruguay had guidelines for humanizing the care of persons and ensuring the labour rights of caregivers. Lastly, she mentioned the time-use and unpaid work survey conducted in 2021.

36. The representative of Honduras noted that in 2022 her country elected a female President for the first time, and one who was firmly committed to women's rights. She gave details of the first specialized survey of violence against women and girls aged over 15 and recalled the prompt design of the first time- use survey and the country's membership in the Global Alliance for Care, launched by Mexico and UN- Women. Lastly, she noted the need for information systems consistent with the region's care needs and funding for the implementation of gender equality and justice policies.

#### Youth forum declaration

37. A representative of the young people of Latin America and the Caribbean read the declaration included in annex 11.

#### Civil society declaration

38. A representative of civil society read the statement included in annex 12.

#### High-Level dialogue on the care society in Latin America and the Caribbean (agenda item 4)

39. The high-level dialogue was moderated by Ayelén Mazzina, Minister for Women, Gender and Diversity of Argentina. Statements were made by Teresa Amarelle, Secretary General of the Federation of Cuban Women; Celina Lezcano, Minister for Women's Affairs of Paraguay; Janey Joseph, Director of

Gender Affairs, Department of Gender Affairs of Saint Lucia; Irene Montero, Minister of Equality of the Government of Spain; and Gladys Acosta Vargas, Chair of the Committee on the Elimination of Discrimination against Women.

40. The Secretary General of the Federation of Cuban Women outlined measures that had been implemented in Cuba regarding co-responsibility, such as the Educate Your Child programme, Decree-Law 56 on the Maternity of Working Women and the Responsibility of Families, policies aimed at working mothers with children with disabilities, and care programmes for older persons. She said that the issue of care was also present in the country's constitution, the Family Code, the National Programme for the Advancement of Women and the National Social and Economic Development Plan to 2030, and work was being done to create a national care system. The challenges the country faced included an ageing population, sexist stereotypes and a lack of appreciation and recognition of unpaid work and care work. Cuba remained committed to realizing a care society.

41. The Minister for Women's Affairs of Paraguay said that key elements of progress toward a care society included public and private investment in care services and infrastructure and a model that promoted co-responsibility between the State, the market, the community and families. There were also challenges, such as expanding the catalogue of social services, generating smart data to serve as the basis for quality management and improvement of care services, and financing of care systems. To move toward a care society, it was crucial to design and roll out national care systems. In that respect, in Paraguay there was a parliamentary bill to create a comprehensive care system.

42. The Director of Gender Affairs in the Department of Gender Affairs of Saint Lucia said that the pandemic crisis had highlighted the unfair burden of care on women. The answer to that was the recognition of care as a right and the building of a care society. Human capital, like physical infrastructure, required investment, which to date, had been made by caregivers. While initial investments in human capital could seem costly, the returns in taxes, social contributions and family income would be far greater. Such investments could not be realized without partnerships and recognition of the collective responsibility of States, the international community and each person. In that regard, small island developing States, in particular those with upper-middle-income and high-income status, must be supported. While the road map towards gender equality created by UN-Women and the Commission was excellent, it could not be superimposed upon a framework grounded in inequality. Public education on gender equality and the care society must be integrated into policies on education, health, social protection and climate change.

43. The Minister of Equality of the Government of Spain commended the work by the global South to put care at the centre and transform the current system. She said it was important to acknowledge and appreciate unpaid work and care work, to foster equality in education and to reflect on the capacity of the State to redistribute capital and care. Care systems should have democratic mechanisms for civil society participation to prevent the right to care from becoming a business.

44. The Chair of the Committee on the Elimination of Discrimination against Women described the work of the Committee, which sought to include care issues in the review of periodic reports submitted by the State Parties to the Convention, and said that as of December 2021 it had adopted 38 general recommendations for countries to guide countries. In addition, the Committee had adopted General Recommendation No. 39 (2022) on the rights of Indigenous women and girls; protection of Indigenous women and girls was a critical link to the care agenda.

45. In the ensuing discussion, the representative of Panama mentioned some of her country's policies and initiatives in the area of care. She said a bill had been passed that would create a ministry of women

and a national care strategy had been developed for people in situations of dependency, which had the support of UN-Women. Financing of the care system was a concern, because the ongoing crisis in the country and the region meant that other areas also needed financing, such as creation of decent jobs.

46. The representative of Mexico said that various measures had been taken in the Mexican judiciary had to promote equality, such as holding competitive selection processes for judges solely for women and adoption of parity rules in courts. Measures had been implemented to balance personal, work and family life, such as a breastfeeding programme and paternity leave and maternity leave of equal duration.

47. The representative of Brazil stressed the importance of thinking about long-term care. She said a working group was formed in 2021, with representatives from different ministries and civil society, resulting in the presentation of a bill for the establishment of a national care policy.

48. The representative of the United States called for joint action to promote decent work, care infrastructure, climate resilience, strong health services and gender equity infrastructure for women's equal participation, contribution and leadership. He said there was still a need for gender-sensitive budgets for a recovery with equality, with flexible measures and services for caregivers.

49. The representative of Chile said it was important to think of parity not as the utmost ambition but as a minimum ambition. Progress made in country included adoption of a plan for women to represent 35% of the workforce of the National Copper Corporation of Chile (CODELCO), the country's main public company, in line with the Santiago Commitment and its provisos on the participation of women in strategic sectors of the economy. A measure had been implemented to allow electoral candidates to request reimbursement as campaign expenses of the amount spent on care for their children, adult dependants and dependent older persons while campaigning. Another measure was Act No. 21484 on parental responsibility and effective payment of child support. Regarding taxation, progressive structures benefitted women, and a tax reform proposal had been made in Chile.

50. The representative of Canada said that protecting and promoting the rights of women, girls and gender-diverse persons was a priority for his Government, which took a feminist approach to the empowerment of women and girls in all their diversity, the most effective way to build a more peaceful, inclusive and prosperous world. Globally, both paid and unpaid care work, which was largely performed by women, had been undervalued; however, sustainable economic growth could not be achieved without it. Promoting care work as a shared responsibility between men and women required social, policy and structural change. Domestically, work was under way with various government levels to build an affordable, inclusive early learning and childcare system, which was expected to bring 250,000 women into the workforce. To support unpaid and paid care work and to ensure that workers were represented and their rights were recognized and protected, an additional US\$ 100 million was being added to existing international assistance programmes. Canada would continue to work with partners in the region for a more just and prosperous hemisphere.

51. The representative of Colombia said that the existing development model was based on extractivism, violence and excessive consumption that had perpetuated inequalities. A universal comprehensive care system was needed, based on co-responsibility and solidarity, with the aim of reorganizing care work with a gender, ethnic-territorial, intersectoral, feminist, anti-racist, anti-capitalist and intercultural perspective, incorporating traditional and diverse forms of care, as well as ancestral medicine. There was a relationship between human security and care and Colombia remained committed to the participatory and comprehensive construction under the National Action Plan for United Nations Security Council resolution 1325 (2000). Construction of a care system was still one of the Government of Colombia's key commitments.

52. The representative of the Bolivarian Republic of Venezuela said that her country's constitution recognized domestic work as an economic activity that produced wealth and social well-being. Relevant laws and initiatives included the Organic Act for Comprehensive Care and Development of Older Persons, laws for the protection of the family, maternity and paternity, and the Lifelong Care System Act. Through community councils, lifelong care committees were being established, providing new mechanisms for changing the sexual division of labour and promoting women's participation in public life.

53. The representative of UNHCR noted that the region was experiencing an unprecedented displacement crisis with a particularly high cost for women and girls. The ongoing crisis affected women and girls in different ways, and especially those who were Indigenous or Afrodescendent, had disabilities, and those with diverse sexual orientations and gender identities. She called for consideration of the differentiated needs of displaced women and adolescent and young girls and for the strengthening of global mechanisms such as the Global Compact on Refugees, to move jointly towards the Global Refugee Forum 2023. She called on States to redouble their efforts and stressed the importance of having the support of international and regional financial institutions, the private sector, regional organizations and other stakeholders.

54. The representative of FAO, WFP and IFAD said it was important to include the issue of food and nutritional security in processes to strengthen care systems. Redistributing and valuing care was linked to efforts to ensure care for the environment, but care policies were falling short in rural areas. Food insecurity mainly affected women, and food producers were mostly Indigenous and rural women. A Joint Programme on Gender Transformative Approaches for Food Security and Nutrition was being implemented by different agencies, funds and programmes to achieve food security, improved nutrition and sustainable agriculture in several countries. The organizations she represented considered it vital to develop care systems that could meet the needs of the rural population and work for the recognition, reduction and distribution of care.

55. The representative of UNICEF stated that it was necessary adopt an intergenerational perspective when considering care policies and co-responsibility measures to break the cycle of gender inequalities. Efforts to reduce rates of child marriage and early unions continued, and progress was needed on deconstructing gender norms and roles from childhood, in order to form other models of relationships between boys and girls. Information from time-use surveys in Mexico and Colombia showed that girls provided more care than boys and sometimes more than parents and grandparents, also taking on more intensive care tasks, such as feeding. She then gave the floor to a representative of the youth and adolescent organizations involved in the virtual dialogue sessions on the care society in the framework of the fifteenth session of the Conference, who urged the countries to create spaces to reflect, raise awareness and make gender issues visible and to transform the cultural and social patterns that framed women in caregiving roles.

56. The representative of OHCHR said that transforming support and care systems required recognizing unpaid and underpaid care work by incorporating the care economy into macroeconomic policy. It also entailed recognizing the right to care as an economic and social right in multiple relational dimensions, requiring a minimum of social protection, guaranteeing wages and conditions for paid work, reducing the burden of unpaid care and allowing self-care. Investments should be made in inclusive infrastructure, in quality and affordable public services, in the design of comprehensive support and care systems, and in paid care leave on equal terms for men and women, among other measures.

57. The representative of IOM spoke about the relationship between the migration of women in the region and care chains. She said that the pandemic had taken a heavy toll on migrant women, and care migration flows and corridors had recently resumed. Therefore, it was necessary to create policies and recommendations for caregivers, a sector mostly occupied by migrant women, and to develop knowledge

management and capacity-building on migration issues, for example, related to access to information technology and the generation of data capable of increasing the visibility of the inequality gaps faced by migrant women.

58. The representative of UNDP referred to the position paper and said that some areas could be explored further, including community-based care and the link between environmental degradation and care work.

#### High-level panel on the financing of care (agenda item 5)

59. The panel was moderated by María Inés Castillo, Minister for Social Development of Panama. Lucía Scuro Somma, Senior Social Affairs Officer of the Division for Gender Affairs of ECLAC, and Cecilia Alemany, Deputy Regional Director for the Americas and the Caribbean and ad interim representative in Argentina of UN-Women, presented the document *Financing care systems and policies in Latin America and the Caribbean: contributions for a sustainable recovery with gender equality*.

60. In their presentation, the Senior Social Affairs Officer of the Division for Gender Affairs of ECLAC and the Deputy Regional Director for the Americas and the Caribbean and ad interim representative in Argentina of UN-Women highlighted the importance of the issues addressed in the document and the joint work carried out during its preparation. They discussed the five core components of comprehensive care systems and the need to invest in care policies. In addition, they presented proposals for sustainable financing of comprehensive care policies and systems.

61. In the ensuing discussion, statements were made by Mayra Jiménez, Minister for Women's Affairs of the Dominican Republic; Gina Magnolia Riaño, Secretary-General of the Ibero-American Social Security Organization (OISS); Rania Antonopoulos, Senior Scholar of the Gender Equality and the Economy programme of the Levy Economics Institute; and Fabio Bertranou, Director for the Southern Cone of Latin America of the International Labour Organization (ILO).

62. The Minister for Women's Affairs of the Dominican Republic said that the document was a point of reference on the issue for the countries. Noting that her country was in the pilot phase of the transition to a national care system, she said that the State must play a regulatory and supervisory role to ensure financing for care policies. Financing of care systems from a gender-sensitive and rights-based perspective called for a broader view of the economic, fiscal and financial system. Lastly, she said that a dedicated budget line for priority care programmes had been included in the 2022 General State Budget Act.

63. The Secretary-General of OISS highlighted the urgent need to implement care systems and the importance of blended financing. She said that contributory social security systems were important and outlined the curriculum of content that caregivers should receive through training, prepared by OISS in collaboration with institutions from the Ibero-American Cooperation Programme on the Situation of Older Persons. Financing through general budgets should be stable, progressive and in line with revenues.

64. The Senior Scholar of the Gender Equality and the Economy programme of the Levy Economics Institute highlighted the framework and language of the document and said that in the region progress had been made on the issue, in line with what feminist economists had proposed. She said that the analysis of accounting matrices and input-output tables could be used to simulate what happened to the economy when investments were made in comprehensive care systems. The region was facing multiple crises and there was a need for cooperation among countries and international organizations, funds and programmes, with concessional financing and research. Lastly, it was important to consider what a comprehensive public care system meant for women in terms of time use and income poverty.

65. The Director for the Southern Cone of Latin America of ILO said that the document presented had put into perspective the existing situation, as well as the debate on the dilemmas and challenges of care systems, and had identified the dimensions of financing. Employment, social protection and gender were topics of analysis shared by ILO, ECLAC and UN-Women. Challenges included making tools available for design of public policies, converting unpaid work into decent paid work and developing care systems with sound, sustainable financing underpinned by employment policies. He also noted that the distributive components of social security were a tool for financing care.

66. In closing, the Undersecretary for Equality Policies of the Ministry for Women, Gender and Diversity of Argentina said it was important to properly finance care systems and mentioned the campaign in Argentina called *Cuidar en Igualdad* and the positive impact of such investment on the efficiency of State spending. The document presented offered an overview of country initiatives in that area. Redistributing wealth was synonymous with redistributing care.

#### High-level panel on care for the planet (agenda item 6)

67. The panel was moderated by Adilia Caravaca, Executive President of the National Women's Institute (INAMU) of Costa Rica. The panellists were Marcelo Cousillas, Head of the Legal Department of the Ministry of the Environment of Uruguay, the country serving as Chair of the Conference of the Parties to the Regional Agreement on Access to Information, Public Participation and Justice in Environmental Matters in Latin America and the Caribbean (Escazú Agreement); Liana Funes, representative of the National Network of Women Human Rights Defenders in Honduras and of the Mesoamerican Initiative of Women Human Rights Defenders; Tarcila Rivera Zea, Coordinator, Continental Network of Indigenous Women of the Americas (ECMIA); Ayesha Constable, Founder of Young People for Action on Climate Change Jamaica; and Linda Maguire, Regional Director a.i. for Latin America and the Caribbean of the United Nations Development Programme (UNDP).

68. The Executive President of INAMU of Costa Rica said that the link between the environment and a gender-responsive agenda had been discussed since the Beijing Declaration. She recalled the commitment to mainstreaming gender in national policies, initiatives and programmes on climate change adaptation and mitigation, disaster risk reduction agreed by the ministers and high-level authorities of the national machineries for the advancement of women at the sixty-second meeting of the Presiding Officers of the Regional Conference on Women in Latin America and the Caribbean, held on 26 and 27 January 2022.<sup>2</sup> She called for further conceptualization of the care society based on the relationship between care and the environment, sharing different approaches and strategies to move toward a care society with suitable public policies to overcome economic, social and environmental gaps with gender equality and sustainability.

69. The Head of the Legal Department of the Ministry of the Environment of Uruguay, the country serving as Chair of the Conference of the Parties to the Escazú Agreement, said that the Agreement, which had been adopted in March 2018 and had entered into force on 22 April 2021, was the first environmental treaty in Latin America and the Caribbean, and was a recent, novel and innovative legal instrument at the regional level. It was also the first international agreement with express provisions on the protection of human rights defenders in environmental matters. In addition, the Agreement provided a regional framework that was of interest to States, but also to social sectors, non-governmental organizations, Indigenous Peoples and investors. The Agreement provided a space for cooperation, for the countries of the region to build their environmental protection capacities, in addition to establishing a Committee to Support Implementation and Compliance. In closing, he called for greater participation by women in the Escazú Agreement and in the Committee.

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<sup>2</sup> See ECLAC, *Report of the sixty-second meeting of the Presiding Officers of the Regional Conference on Women in Latin America and the Caribbean* (LC/MDM.62/3), 2022.

70. The representative of the National Network of Women Human Rights Defenders in Honduras and of the Mesoamerican Initiative of Women Human Rights Defenders said that evictions and other forms of removal from ancestral and urban territories threatened the lives of communities. In that regard, the word “care” had historically been belittled, disparaged and dismissed by the heteropatriarchal, capitalist, racist system; that was why women human rights defenders used the verb “care” as a form of opposition against oppressors, as it referred not only to sustaining life, but also because it was part of the ethical and political proposal of transformation and revolution. It was not possible to talk about the planet without mentioning its caregivers, defenders, guardians and ancestral custodians, who faced threats, risks, killings and disappearances on a daily basis.

71. The Coordinator of ECMIA remarked that Indigenous Peoples, and particularly Indigenous women, had devoted themselves since time immemorial to caring for and defending Mother Earth, and that for Indigenous women and young people, care referred not only to care of their families, communities and societies, but also to defence, protection, management and recovery of territory, forests, rivers, seeds and biodiversity. They faced multiple crises and challenges caused by the development model, which was a form of violence against their lives and environments. Those environmental violations had differentiated impacts on the lives of Indigenous women and young people, including increased unpaid and care workloads related to food production and preparation and longer journeys to obtain water and medicinal plants. In order to advance towards sustainable care societies, with social, environmental, economic and gender justice, it was essential for States and the agencies, funds and programmes of the United Nations system to overcome internal operational and political fragmentation.

72. The Founder of Young People for Action on Climate Change Jamaica said it was important for the Caribbean to be present in spaces such as the Conference. Women and girls had been systematically exploited and they were disproportionately affected by climate change, biodiversity loss and the COVID-19 pandemic. A transformative recovery for women in the Caribbean would need to overcome pervasive gender inequality—especially in sectors such as fisheries and agriculture—continued gender violence, and large gender wage gaps. A rights-based approach was needed, encompassing all of the most vulnerable, moving away from gender-blind policies. Women faced an overload of care work, harming their well-being, and the workload had increased during the pandemic and as a result of population ageing. Women also bore the burden of caring for the planet, for which they should receive support and remuneration. The recovery, which needed to be feminist to be transformative, could only be achieved by acknowledging the existence of privileges and changing the current system.

73. The Regional Director a.i. for Latin America and the Caribbean of UNDP referred to the twenty-seventh session of the Conference of the Parties to the United Nations Framework Convention on Climate Change (COP 27) in Sharm el-Sheikh, Egypt. She remarked that as a forum it was important for taking urgent measures to curb global warming, but it was also a historic opportunity to continue advancing the empowerment of women in climate action. In June 2022, the General Assembly of the United Nations had recognized that people had the right to a clean, healthy and sustainable environment, but that the enjoyment of environmental rights was unequal. In that context, in environmental crises, unpaid domestic and care work increased significantly. The unfair organization of care limited women’s autonomy, which affected their full and effective participation in environmental actions. The environmental dimension was present throughout all autonomies, and physical, economic and political autonomy could not be achieved without a sustainable environment or guaranteed participation in decision-making and women’s access to, use of and control of natural resources.

74. The floor was then opened for statements by delegations. The Regional Director for the Americas and the Caribbean of UN-Women remarked that the Escazú Agreement was a pivotal legal instrument and called for

strengthening of mechanisms to protect the Earth and the work of women human rights defenders. Care systems aimed to adopt an intersectional and intercultural approach, one that was relevant to the differentiated needs of communities and which promoted coordination and alignment of environmental protection policies and care systems. Steps therefore needed to be taken to enhance collaboration with women's community organizations, as they played a vital role in management of collective care in the territories.

75. The representative of Cuba said that her country, as a small island developing State, was frequently exposed to natural disasters that were intensified by climate change. Cuba also had a strong and organized disaster risk reduction management system, led by the Civil Defence, with full, inclusive, equitable and meaningful participation by women. Women had been active leaders in actions to reduce the vulnerability of people, of their property and of their financial resources by reducing exposure to hazards. State institutions had partnered with civil society organizations. Nevertheless, the level of knowledge and the degree of participation of the entire population both needed to be increased in responses to climate change.

76. The representative of Honduras said there were political problems in her country owing to violence against the Garifuna population. In that regard, she expressed her rejection of the Honduran justice system's conduct, arguing that it still followed patriarchal and discriminatory practices. She recalled that President Xiomara Castro had publicly denounced such practices and called on the justice system to respect the human rights of women and girls and of the entire population.

77. The representative of Argentina said that the effects of climate change deepened inequalities, such as those reflected in the sexual division of labour and the unfair organization of care, affecting women and LGBTI+ persons. She then highlighted the experiences of the Ministry for Women, Gender and Diversity in coordination with the Ministry of the Environment and Sustainable Development, and the preparation of the first national strategy on gender, diversity and climate change.

78. The representative of Mexico remarked that access to water was a right that was increasingly at risk, and women in rural communities had to walk increasingly long distances to obtain water. Young women in Mexico were committed activists on the issue. Caregiving, in addition to involving hours of unpaid work, was a mental burden. Consequently, education was suffering and women's rights were being violated every day.

79. The representative of FAO said that women were victims of cross-cutting social inequality, which was worse in rural territories. That was compounded by ethnic, economic and territorial inequalities. FAO aimed to drive action that would have a real and significant impact, such as promoting productive inclusion with a gender perspective, improving the quality and availability of official statistics disaggregated by sex, or closing the gender gap in resilience and adaptive capacity to climate change. It was necessary to develop care systems that met the needs of the rural population and were based on recognition, reduction and redistribution of care, interlinking policies, programmes and projects that took territory, the right of all persons to receive care, and intersectional perspectives into account.

*Presentation of the document *Breaking the statistical silence to achieve gender equality by 2030: implementing the information systems pillar of the Montevideo Strategy for Implementation of the Regional Gender Agenda within the Sustainable Development Framework by 2030* (agenda item 7)*

80. The document was presented by Ana Güezmes García, Chief of the Division for Gender Affairs of ECLAC and the ensuing discussion was moderated by Clemencia Carabalí, Presidential Adviser for Women's Equity of Colombia. Comments on the presentation were made by Marco Lavagna, Director of the National Institute of Statistics and Censuses (INDEC) of Argentina, in his capacity as Chair of the Statistical Conference of the Americas, and Nadine Gasman, President of the National Women's Institute (INMUJERES) of Mexico

81. The Presidential Adviser for Women's Equity of Colombia said that to break the statistical silence, it was vital to produce disaggregated information, with a gender, intersectional, intercultural and territorial perspective, which would make women of all identities visible, especially those who had not traditionally been included in statistics: migrant women, Afro-Colombian women and women with disabilities. She commended the document as a tool that advanced equality and inclusion and ensured that women's contributions in furthering progress towards the full exercise of their citizenship would be effective and would continue to be taken into account to a greater extent.

82. The Chief of the Division for Gender Affairs of ECLAC said that the document had been prepared by two subsidiary bodies of ECLAC, the Regional Conference on Women in Latin America and the Caribbean and the Statistical Conference of the Americas, with contributions from machineries for the advancement of women and national statistical offices. The document focused on presenting data on the four structural challenges of gender inequality defined in the Montevideo Strategy, and provided information on each of them. With regard to economic inequality and persistent poverty against a backdrop of exclusionary and unsustainable growth, in the 17 countries analysed income was concentrated among men, with just 33% of individual labour income being received by women. The gap was worse in the poorest quintiles, showing the intersection of gender and socioeconomic inequalities. In terms of productive inclusion, men who were neither Indigenous nor Afrodescendent had almost triple the income of Indigenous and Afrodescendent women with the same level of schooling. Furthermore, analysis of labour market information by stage of the life cycle showed that young women faced greater obstacles to labour market entry because they were required to assume care responsibilities, while the main reason for men having no link with the labour market and the education system was unemployment.

83. The Chief of the Division for Gender Affairs of ECLAC then said that women held just 37% of seats in national parliaments and 25% of seats in local deliberative bodies. In countries with specific surveys on gender-based violence, between 63% and 73% of women had been victims of such violence. It was important to end the harmful practice of child marriages and early unions; in Latin America 22% of women were married before the age of 18. The regional architecture built over decades in the framework of the Regional Conference on Women in Latin America and the Caribbean had promoted strengthening of statistics and information systems. The region had been pioneering in raising the importance of measuring time use and unpaid work at the Fourth World Conference on Women, held in Beijing in 1995. At that time, 23 countries had time-use surveys or measurements, 10 countries had economic valuations of unpaid domestic work and 5 countries had satellite accounts. In closing, she said that it was vital to have policy frameworks that focused the resources used for surveys and statistics and made them sustainable.

84. In the ensuing discussion, the Director of INDEC of Argentina highlighted the cooperative work performed during preparation of the document. Several advances had been made in the region, such as measurements of time spent on domestic and care work, the availability of data on femicides and early unions, surveys on the prevalence of violence against women and the inclusion of gender identity issues in population censuses. The methodological progress and statistical innovations described in the document enabled georeferencing of statistics. The Statistical Conference of the Americas had 11 working groups, one of them on gender issues, whose work was cross-cutting for the other groups. The great challenge for statistical offices was using administrative records to enable the continuous updating of information and combining them with structural surveys, for which it was vital to form linkages with other bodies.

85. The President of INMUJERES of Mexico said that the document provided a detailed analysis of the current situation with regard to gender-sensitive statistical production in the region. On behalf of INMUJERES, she congratulated ECLAC on its work and commended the document as a step forward in a construction process that required political will and conviction of the importance of producing more and

better data to make informed decisions. The twenty-third International Meeting on Gender Statistics, the theme of which had been “Care at the heart of development: statistical opportunities and challenges”, had examined the achievements and challenges of progress towards a care society, the impact of care needs on sustainable development, and the production and use of information. Lastly, she said that one of the most important aspects of statistical production was citizen participation.

86. Statements were then made by the representatives. The representative of Honduras commended the presentation of the document and referred to the cross-cutting nature of the statistics on problems faced by women throughout the world. In Honduras, a process was underway to conduct the first national survey on violence against women and girls aged over 15 with the support of UNDP, through the regional *Infosegura* project. Honduras intended to conduct its National Time Use Survey (ENUT) and generate other statistics that would help to achieve the goal of improving public policies.

87. The representative of Mexico expressed her appreciation of the document and said that statistical information was necessary to support public policies on care. Mexico was keen to continue to produce gender-sensitive information. Examples included the satellite account of unpaid work in households, the National Survey on Sexual and Gender Diversity (ENDISEG) and the National Survey on the Dynamics of Household Relationships (ENDIREH). The country was making progress on a national survey for the care system (ENASIC 2022).

88. The representative of the Bolivarian Republic of Venezuela stated that statistics were an institutional effort and a fundamental tool for formulating public policies in her country. The government was implementing a national women’s registry and reviving the Sub-Committee on Gender Statistics together with the National Institute of Statistics and the Ministry of the People’s Power for Planning to establish technical methodological parameters in all Venezuelan public institutions, and had created a national observatory of women’s human rights and a statistical laboratory for gender equality.

89. The representative of Argentina highlighted several initiatives, including an integrated system for reporting cases of gender-based violence, a federal care map, a federal map of experiences of men and masculinities, a programme for enhanced access to rights for transvestite, transsexual and transgender persons and the National Time Use Survey. Among current challenges were the institutionalization of those efforts to make them sustainable; the mainstreaming of gender and diversity in all administrative records; the generation of non-binary data and the consideration of the interrelationship between discrimination and barriers to access to rights in the production of data.

90. The representative of Paraguay said that the document would serve to design public policies aimed at substantive equality between men and women. She also briefly referred to coordination to implement the fourth National Equality Plan 2018–2024, together with sectoral plans and the SDGs, the creation of an observatory aimed at monitoring of and research on violence against women, and the development and implementation of the country’s 2021–2025 Gender Statistics Strategy.

91. The representative of Colombia said that the collection of data on population groups that had historically been discriminated against and vulnerable was a priority for the Government of Colombia and an imperative to statistical justice. Challenges existed in reaching rural areas, cultivating trust in certain segments of the population and raising awareness about the importance of a gender-based, intersectional and intercultural approach in the disaggregation of data. The National Administrative Department of Statistics (DANE) had a role to play in measuring the economic value that care work generated for the Colombian economy.

92. The representative of Peru highlighted examples of action taken by her government in this area, including approval of regulatory frameworks on gender mainstreaming and intersectional analysis in the generation of gender statistics; the Equal Opportunities for Women and Men Act (No. 28983) and the Act to include unpaid work in national accounts (No. 29700), which established periodic National Time Use Surveys. She also highlighted the National Gender Equality Policy, adopted in 2019, for the coordination of State institutions and the promotion of citizen participation.

93. The representative of UNFPA praised the document for its insights and underscored the direct connection between the care agenda, the population and development agenda and the Montevideo Consensus on Population and Development. Data were essential for the design of comprehensive care policies with an intersectional approach that helped overcome gender inequalities and structural discrimination. An intergenerational approach with regard to information systems was also needed to break the current statistical silence around women throughout the life cycle. UNFPA, in coordination with the other entities of the United Nations system and in partnership with ECLAC, remained committed to providing continued support in the generation of disaggregated statistics and the strengthening of information systems in the region.

94. The representative of UNEP said that little data had been provided in the area of environmental stewardship and that the information gap was much greater in the areas of gender and the environment. Since 2020, UNEP had supported the creation and operation of a regional group on gender and the environment with representatives from the environment ministries of 20 countries, aimed at highlighting the important role women played in the conservation and sustainable management of natural resources and in protecting the environment.

95. The representative of FAO stated that women in rural areas played a transformative role in increasing sustainable productivity and contributed to community planning and organization, actively helping prevent the degradation of natural resources and the loss of biodiversity. FAO considered that there was a need to improve the availability of statistics on women living in rural areas and on the effects of climate change and social and natural disasters on rural populations. That data must be disaggregated by gender, ethnicity, age group and geographical location to improve the development, approval and implementation of methodologies, facilitating the identification of existing gender gaps and the monitoring of the achievement of the SDGs.

96. The representative of IOM applauded the work carried out and stated that IOM supported initiatives that helped to reduce the lack of data on gender and migration. Migrant women contributed to economies through their social and economic remittances, their action as agents of development and through their paid and unpaid care work. There was a need to raise awareness on the generation of data on migration in order to develop comprehensive action to protect, care for and empower migrant women and girls.

97. The representative of UN-Women commended the Division of Gender Affairs of ECLAC for its preparation of the document. It was necessary to break the statistical silence and incorporate a cross-cutting gender perspective into all sources of information. Only then would pertinent, relevant, frequent and quality data be available that could bring to light the unequal distribution of power, resources, work, time and wealth, as well as violence against women. Despite existing gaps and challenges, the region set a clear example for the world of coordinated and sustained work in the area of gender statistics.

Round table on co-responsibility for care (agenda item 8)

98. The round table was moderated by Doris García Paredes, Minister of the State Secretariat, Office of Women's Affairs of Honduras, with the participation of Wendy Pérez, Director General of the Plurinational Service for Women and Depatriarchalization (SEPMUD) of the Plurinational State of Bolivia; Ana María Baiardi, Manager of Gender, Inclusion and Diversity, Corporate Vice-Presidency of Strategic Programming of the Development Bank of Latin America (CAF); Rosario Galarza Meza, Intersectionalities Officer, International Disability Alliance (IDA); Ruth Díaz Medrano, President of the Federación Nacional de Mujeres Trabajadoras (FENAMUTRA) of the Dominican Republic; Naiara Leite, Executive Coordinator of Odara, Instituto da Mulher Negra and member of the Network of Afro-Latin American, Afro-Caribbean and Diaspora Women, and Karina Batthyány, Executive Secretary of the Latin American Social Sciences Council (CLACSO).

99. The Director General of the Plurinational Service for Women and Depatriarchalization of the Plurinational State of Bolivia stressed the importance of recognizing the care work that fell specifically to indigenous and Afro-descendant women. In her country this issue was seen as part of the decolonization and depatriarchalization process. The 2009 Constitution recognized that domestic work needed to be valued. Instruments to this end existed, such as the Juancito Pinto grant (to reduce school dropout rates), the Juana Azurduy Mother-and-Child grant (to reduce maternal mortality) and a universal subsidy for expecting mothers without declared work within the country. She also referred to Act No. 977 on employment and financial assistance for persons with disabilities, Act No. 1152 for a unified, universal and free health-care system, Supreme Decree 0012 on job stability for mothers and fathers working in the public or private sector and the Cochabamba Municipal Act No. 0380 on co-responsibility in unpaid care work for equal opportunities. Multilevel councils had been created to develop and implement public care policies and living well was promoted as a way of understanding development and society.

100. The Manager of Gender, Inclusion and Diversity, Corporate Vice-Presidency of Strategic Programming of the Development Bank of Latin America (CAF) stated that care policies should include training, formalization and protection for caregivers, as well as private sector accountability and the strengthening of civil society in its role as watchdog and builder of citizenship. It was necessary to differentiate needs based on the diverse origins and positions of the population, and to make funding available for policy sustainability. CAF played a role in the promotion of sustainable development and regional integration, placing great importance on the human development pillar. CAF also supported countries in their efforts to achieve gender equality, had created a Gender, Inclusion and Diversity Department and implemented a gender equality strategy aimed at supporting countries' public policies for equality with a view to promoting the empowerment of women and girls with an intersectional perspective.

101. The Intersectionalities Officer of IDA applauded progress made by the feminist movement in the care agenda and the incorporation of intersectional and inclusive approaches. Persons with disabilities were not dependent on others and needed to be considered as independent rights holders with the legal capacity to exercise such rights. The care agenda must factor in support to promote the autonomy of persons with disabilities, formal community networks, financing and material resources, as well as the generation of disaggregated statistical data in order to develop good public policies. She concluded by reconfirming the importance of working with the diverse organizations within the feminist movement.

102. The President of FENAMUTRA of the Dominican Republic said that by virtue of their professions, domestic workers, care workers and hospital care workers had experience in the issue of the care society and should be regarded as key decision-makers in the matter. Clear and robust public policies were needed to promote co-responsibility, which posed the challenge of coordinating multifarious stakeholders. The

implementation of the Domestic Workers Convention, 2011 (No. 189) of ILO must result in access to pensions and decent work. Co-responsibility could also be promoted by building new masculinities, and coordination between trade unions was necessary.

103. The Executive Coordinator of Odara, Instituto da Mulher Negra and member of the Network of Afro-Latin American, Afro-Caribbean and Diaspora Women referred to the ubuntu approach: a vision and way of being based on a belief in a universal bond between people and a historical debt owed to women of African descent. Recognizing the importance of care was a condition of democracy and well-being, and an intersectional approach was fundamental to effecting change. Racism had an impact on gender relations in the region and needed to be addressed by those organizations present so that black women could exercise their rights. She reiterated the importance of co-responsibility in new models of democracy and public policy, and of international organizations speaking out against violations of the human rights of black women.

104. The Executive Secretary of CLACSO referred to the role of States in the construction of care systems. The State should act as a guarantor of equal opportunities and equal treatment in a new context of citizenship and democracy. Care was key to solving inequalities and two redistribution mechanisms were possible: one at the household level, for cultural transformation, and another at the macroeconomic level for institutions and public policies. Academic work and social activism were also important in the implementation of gender-sensitive care systems. She concluded by saying it was time for transformative policies rather than gradual change and highlighted references to co-responsibility in the political declaration of the feminist forum held prior to the fifteenth session of the Regional Conference on Women in Latin America and the Caribbean.

105. Statements were then made by the representatives. The Regional Director for the Americas and the Caribbean of UN-Women said that States should ensure the right to care while the private sector should implement balancing measures, and that intersectionality and women's participation were important in decision-making.

106. The representative of El Salvador said that her country had made progress in creating a national care system. She mentioned the Born with Care Act (2021), which protects the rights of women in the process of pregnancy, childbirth and post-partum care; the Growing Together Act (2022) for comprehensive protection in early childhood, childhood and adolescence; the ratification of the Maternity Protection Convention, 2000 (No. 183), of ILO and El Salvador's commitment to women's autonomy.

107. The representative of Cuba said that care work had deep cultural roots. Cuba had a National Social and Economic Development Plan to 2030, which included two projects for the recognition and redistribution of care work. There was a need to measure the contribution of care work to GDP, expand care infrastructure, and strengthen public policies and stakeholder accountability.

108. The representative of Mexico said that the judiciary of her country had taken part in the creation of comprehensive care policies and highlighted some examples of progress and achievements in that area, including the right to remuneration for spouses responsible for domestic work, the right to social security for domestic workers, and the right to terminate a pregnancy, with the obligation for health services to guarantee access.

109. The representative of Argentina said the State was a guarantor of the right to care through access to universal services. Working towards co-responsibility was also a cultural and educational issue that required concrete resources, materials and support.

110. The representative of the Bolivarian Republic of Venezuela said that the distribution of caregiving tasks was a key factor in inequality. Co-responsibility strategies were needed in formal and informal education with the aim of transforming patriarchal society into an ecofeminist care society with life at its centre. She referred to efforts in her country such as the Patria system and the Act on a care system for life, and mentioned the importance of State participation, the integration of private systems, communities and families in the care society, and the promotion of new masculinities in the care society.

111. The representative of Chile spoke of time poverty, which was a product of the unfair distribution of care. She said that recognition measures such as the registration of care workers must be implemented and referred to a bill to reduce the working week to 40 hours, which was a prerequisite for co-responsibility. She also stressed the importance of discussion to enrich national policies and of the participation of feminist organizations. Lastly, she called for increased advocacy by feminist organizations on the Regional Gender Agenda, and drew attention, in particular, to the violations of the human rights of women political prisoners in Nicaragua.

112. The representative of ILO said that there was an urgent need to put the care economy at the centre of socioeconomic recovery plans and to focus on a transformative gender agenda that included co-responsibility for care to build a world of work with gender equality. She referred to the study *Care at work and investing in care leave and services for a more gender equal world of work*,<sup>3</sup> launched in March 2022, and invited countries to ratify the Maternity Protection Convention, 2000 (No. 183) and the Workers with Family Responsibilities Convention, 1981 (No. 156) of ILO with a view to expanding policy packages that were universal and based on solidarity, representation and social dialogue.

113. The representative of the United Nations Population Fund (UNFPA), noting the importance of care in achieving the Goals of the 2030 Agenda for Sustainable Development, also underscored that of leaving no one behind, and adopting a generational, intersectional and intercultural approach to care. She spoke of the need to strengthen work in masculinities to achieve co-responsibility in the distribution of care between men and women and to build positive masculinities.

#### Consideration and adoption of agreements by the Conference (agenda item 9)

114. The member States participating in the fifteenth session of the Regional Conference on Women in Latin America and the Caribbean adopted the Buenos Aires Commitment, the text of which is presented in annex 1 of this report.

#### **Closing session**

115. During the closing session, statements were made by Amina Mohammed, Deputy Secretary-General of the United Nations (pre-recorded video), Raúl García-Buchaca, Deputy Executive Secretary for Management and Programme Analysis of ECLAC, María-Noel Vaeza, Regional Director for the Americas and the Caribbean of UN-Women, and Ayelén Mazzina, Minister for Women, Gender and Diversity of Argentina.

116. The Deputy Secretary-General of the United Nations reaffirmed that the Regional Gender Agenda was a roadmap for advancing women's rights and achieving gender equality, and care was a key element for an inclusive and resilient society. Comprehensive systems of care were needed, such as the initiative to create additional fiscal space for vulnerable countries in accordance with the message of the Secretary-General of the United Nations.

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<sup>3</sup> L. Addati, U. Cattaneo and E. Pozzan, *Care at work: investing in care leave and services for a more gender equal world of work. Executive summary*, Geneva, International Labor Organization, 2022.

117. The Deputy Executive Secretary for Management and Programme Analysis of ECLAC said the Buenos Aires Commitment, adopted at the meeting, was part of an ambitious and transformative agenda. A different approach to development was needed which recognized the interdependence between people, productive processes, society and the environment. He also reviewed the milestones of the fifteenth session of the Conference and shared figures on the participation of delegations, the United Nations system and intergovernmental organizations, representatives of parliaments and civil society. The Regional Gender Agenda and the Buenos Aires Commitment were driving forces for change on the continuing path to help countries build truly inclusive, sustainable, diverse and feminist democracies.

118. The Regional Director for the Americas and the Caribbean of UN-Women said that the concrete measures of the Buenos Aires Commitment aimed to recognize, redistribute and reduce unpaid work. Good governance, policy dialogue and financing were necessary to implement care-oriented actions.

119. The Minister for Women, Gender and Diversity of Argentina drew attention to the strong turnout at the feminist forum held within the framework of the fifteenth session of the Conference and the hosting of the youth forum, which called for the promotion of care systems that were not centred on adults. Referring to Argentina's "Caring in Equality" bill, which aimed to establish a comprehensive care system, she said that care was a right and it was necessary to implement comprehensive care policies and systems with a gender, intersectional, intercultural and rights-based perspective. She concluded by highlighting some central points of the Buenos Aires Commitment and reaffirmed Argentina's commitment to serve as Chair of the Conference and to the work that implied for the following three years.



## Annex 1

**BUENOS AIRES COMMITMENT**

*The member States of the Economic Commission for Latin America and the Caribbean participating in the fifteenth session of the Regional Conference on Women in Latin America and the Caribbean, gathered in Buenos Aires from 8 to 11 November 2022,*

*Bearing in mind* the obligations assumed by States parties to the Convention on the Elimination of All Forms of Discrimination against Women (1979) and the Optional Protocol thereto, the Convention on the Rights of the Child (1989) and the Optional Protocols thereto, the International Covenant on Economic, Social and Cultural Rights (1966), the International Covenant on Civil and Political Rights (1966), the conventions of the International Labour Organization, in particular Nos. 100, 102, 111, 156, 169, 183, 189 and 190, the International Convention on the Protection of the Rights of All Migrant Workers and Members of Their Families (1990), the Inter-American Convention on the Prevention, Punishment and Eradication of Violence against Women (Convention of Belém do Pará, 1994), the Convention on the Rights of Persons with Disabilities (2006), the Inter-American Convention Against All Forms of Discrimination and Intolerance (2013), the Inter-American Convention against Racism, Racial Discrimination and Related Forms of Intolerance (2013), the Inter-American Convention on Protecting the Human Rights of Older Persons (2015), the Regional Agreement on Access to Information, Public Participation and Justice in Environmental Matters in Latin America and the Caribbean (Escazú Agreement, 2021), as well as other relevant conventions and treaties, which establish an international legal framework to protect, respect and ensure all the human rights of women, adolescents and girls in all their diversity, as well as the principle of non-discrimination, and to achieve gender equality,

*Reaffirming* the commitments assumed by States in the Declaration and Platform for Action of the Fourth World Conference on Women (Beijing, 1995), the Programme of Action of the International Conference on Population and Development (Cairo, 1994), the Durban Declaration and Programme of Action (2001), the Rio Declaration on Environment and Development and Agenda 21 of the United Nations Conference on Environment and Development (1992), the Convention on Biological Diversity (1992), the United Nations Framework Convention on Climate Change (1992), the United Nations Convention to Combat Desertification in Those Countries Experiencing Serious Drought and/or Desertification, Particularly in Africa (1994), the United Nations Declaration on the Rights of Indigenous Peoples (2007), the programme of activities for the implementation of the International Decade for People of African Descent (2014), the American Declaration on the Rights of Indigenous Peoples (2016), the United Nations Declaration on the Rights of Peasants and Other People Working in Rural Areas (2018), the International Conferences on Financing for Development (Monterrey, 2021; Doha, 2008; and Addis Ababa, 2015), the New Urban Agenda of the United Nations Conference on Housing and Sustainable Urban Development (Habitat III), United Nations Security Council resolution 1325 (2000) and subsequent resolutions on women, peace and security, the Guiding Principles on Business and Human Rights: Implementing the United Nations “Protect, Respect and Remedy” Framework (2011), the SIDS Accelerated Modalities of Action (SAMOA) Pathway (Samoa Pathway) (2014), the 2030 Agenda for Sustainable Development (2015), the Sendai Framework for Disaster Risk Reduction 2015–2030, and the Paris Agreement (2016) and subsequent climate change agreements,

*Confirming* the continued relevance of the commitments undertaken by the States members of the Regional Conference on Women in Latin America and the Caribbean that make up the Regional Gender Agenda and are included in the Regional Plan of Action for the Integration of Women into Latin American Economic and Social Development (1977), the Regional Programme of Action for the Women of

Latin America and the Caribbean, 1995–2001 (1994), the Santiago Consensus (1997), the Lima Consensus (2000), the Mexico City Consensus (2004), the Quito Consensus (2007), the Brasilia Consensus (2010), the Santo Domingo Consensus (2013), the Montevideo Strategy for Implementation of the Regional Gender Agenda within the Sustainable Development Framework by 2030 (2016), the Santiago Commitment (2020) and in the Montevideo Consensus on Population and Development (2013),

*Bearing in mind* that, at their sixty-first meeting, held in virtual format on 29 and 30 September 2021, the Presiding Officers of the Regional Conference on Women in Latin America and the Caribbean agreed to “The care society: a horizon for sustainable recovery with gender equality” as the main theme for discussion at the fifteenth session of the Regional Conference on Women in Latin America and the Caribbean,<sup>1</sup>

*Bearing in mind also* the participatory process conducted in preparation for the fifteenth session of the Regional Conference on Women in Latin America and the Caribbean, in which contributions from the member States of the Conference, the agencies, funds and programmes of the United Nations system, other intergovernmental organizations, and civil society organizations, particularly feminist and women’s organizations and movements, were compiled and incorporated,

*Recognizing* the persistence of gaps between men and women in the labour market, wages, employment quality and access to social protection and security, as well as a social organization that assigns paid and unpaid domestic work and care work to women, together with policies and care services that are inadequate to ensure gender co-responsibility and co-responsibility between the State, the market, families, communities and individuals,

*Mindful* of the unprecedented harmful effects of the coronavirus disease (COVID-19) pandemic, which has had a negative effect on the world’s population and a disproportionately heavy impact on women, adolescents and girls, by intensifying the structural obstacles to gender equality and resulting in massive job losses, rising informality and school dropout, thereby increasing the demand for care and the overburden of care work for women, adolescents and girls, among other consequences, and at the same time, has highlighted the decisive role of paid and unpaid care work for the sustainability of life,

*Concerned* by the worsening economic and social and environmental situation resulting from multiple and interrelated international energy, food and financial crises, the increasing challenges posed by global climate change, biodiversity loss, desertification and the high level of public debt in many countries of the region, and the implications thereof for the progress made in gender equality, the guarantee of the rights of women, adolescents and girls in all their diversity, the exercise of their autonomy, and the sustainable development of the countries of the region, agree to:

1. *Welcome* the document *The care society: a horizon for sustainable recovery with gender equality*,<sup>2</sup> which calls for a transition towards a new development model that prioritizes the sustainability of life and the planet, recognizes care as forming part of the human rights that are fundamental to the well-being of the population as a whole, ensures the rights of the people who require or provide care, and raises awareness of the multiplier effects of the care economy on well-being and as a sector that can drive an inclusive, transformative recovery with equality and sustainability, and commends the Economic Commission for Latin America and the Caribbean, through its Division for Gender Affairs, for preparing the document;

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<sup>1</sup> LC/MDM.61/4.

<sup>2</sup> LC/CRM.15/3.

2. *Also welcome the document *Breaking the statistical silence to achieve gender equality by 2030: implementing the information systems pillar of the Montevideo Strategy for Implementation of the Regional Gender Agenda within the Sustainable Development Framework by 2030*,<sup>3</sup> and commend the Statistical Conference of the Americas of the Economic Commission for Latin America and the Caribbean and the Regional Conference on Women in Latin America and the Caribbean for their coordinated efforts to mainstream gender in national statistical systems;*

3. *Reaffirm the commitment to take all necessary and progressive measures to accelerate the effective implementation of the Beijing Declaration and Platform for Action and the Regional Gender Agenda, strengthening gender equality institutions and architecture through the prioritization at the highest level of machineries for the advancement of women and the mainstreaming of gender at the different levels and branches of the State, by increasing the allocation of financial, technical and human resources, gender budgeting, and monitoring and accountability, with civic participation, which will foster public policies for response to the COVID-19 pandemic and a transformative and gender-equal post-pandemic recovery;*

4. *Recognize that women, adolescents and girls in all their diversity often face multiple and intersecting forms of discrimination throughout their life cycle, and that it is therefore necessary to respect and appreciate their diversity of situations and conditions and shed light on the fact that they face barriers to their autonomy and to the exercise of their rights, and that it is necessary to adopt intersectional strategies to address their specific needs, affording particular attention to the feminization of poverty in the region;*

5. *Also recognize that the unfair distribution of time use and the current social organization of care disproportionately affect women, in particular women living in poverty, adolescents and girls and older women, Indigenous women, Afrodescendent women, rural women, women with disabilities, women deprived of liberty, women living with HIV, migrant and refugee women, as well as LGBTI+ persons, among others;*

6. *Reiterate the call to advance recovery plans with proactive measures to achieve substantive equality that foster comprehensive care systems, decent work and the full, significant and equal participation of women in positions of leadership in strategic sectors of the economy for a transformative recovery with gender equality aimed at the sustainability of life and for the transition to a care society;*

7. *Promote measures to overcome the sexual division of labour and move towards a fair social organization of care, in the framework of a new development model that fosters gender equality in the economic, social and environmental dimensions of sustainable development;*

8. *Recognize care as a right to provide and receive care and to exercise self-care based on the principles of equality, universality and social and gender co-responsibility, and therefore, as a responsibility that must be shared by people of all sectors of society, families, communities, businesses and the State, adopting regulatory frameworks and comprehensive care policies, programmes and systems with an intersectional and intercultural perspective that respect, protect and fulfil the rights of those who receive and provide paid and unpaid care, that prevent all forms of violence and workplace and sexual harassment in formal and informal work, and that free up time for women, so that they can engage in employment, education, public and political life and the economy, and enjoy their autonomy to the full;*

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<sup>3</sup> LC/CRM.15/4.

9. *Adopt* regulatory frameworks that ensure the right to care through the implementation of comprehensive care policies and systems from a gender, intersectional, intercultural and human rights perspective, and include joined-up policies on time, resources, benefits and universal, good-quality public services in the territory;

10. *Design* and implement State policies that favour gender co-responsibility and make it possible to overcome harmful sexist roles, stereotypes and norms, through regulations aimed at establishing or broadening parental leave for the diverse forms of families, as well as other types of leave to care for dependent persons, including inalienable and non-transferable paternity leave;

11. *Promote* co-responsible and non-violent masculinities with a view to transforming gender roles and stereotypes, through the full participation of men and boys as strategic partners for achieving gender equality, including through education, communication and awareness-raising programmes;

12. *Consider* valuing care work in measures of economic compensation and a fair distribution of assets, in cases of dissolution of the marriage or cohabitation;

13. *Adopt* measures to promote and effectively protect the human rights of all women domestic workers, as established in Convention No. 189 of the International Labour Organization, and urge governments that have not yet done so to ratify and apply the Convention;

14. *Recognize* the importance for persons with disabilities of their individual autonomy and independence, including the freedom to make their own choices, and put in place policies, services and accessible infrastructure to protect their right to provide and receive care and to self-care, considering their specific needs, including the use of mobility aids, devices and assistive technologies;

15. *Promote* the development, implementation and evaluation of policies and programmes that contribute from a gender and human rights perspective to ageing with dignity in a safe and healthy environment, and to the highest attainable standard of health and well-being for older persons;

16. *Integrate* the gender, intersectional and intercultural perspective into national policies, initiatives and programmes on the environment, climate change adaptation and mitigation, and disaster risk reduction, recognizing the differentiated risks for and effects on women, adolescent girls and girls in all their diversity, especially women subject to multiple and intersecting forms of discrimination and violence and environmental defenders;

17. *Promote* women's participation in environmental decision-making and disaster risk reduction and build the resilience and adaptive capacities of women, adolescents and girls to respond to the adverse impacts of climate change and disasters, environmental degradation and environmental pollution in cities and rural areas;

18. *Encourage* coordinated work between national machineries for the advancement of women and other entities responsible for care policies, and between the different levels and branches of government, establishing inter-agency coordination mechanisms with sufficient technical, human, administrative and financial resources to strengthen the exchange of innovative practices and initiatives for the design of comprehensive care policies and systems from the gender, intersectional, intercultural and human rights perspectives;

19. *Create* enabling conditions for the autonomy of women, adolescents and girls in all their diversity through capacity-building, technology, humanitarian assistance, the provision of and investment in affordable, quality infrastructure and essential services, promoting, among other things, universal access to

comprehensive health services, including mental health services, sexual and reproductive health, and the full exercise of sexual and reproductive rights, through access to information and comprehensive sexuality education and to safe abortion services in those cases where abortion is legal or decriminalized under national legislation, as well as access to education and comprehensive services for the prevention of gender-based violence against women, safe drinking water, safe, nutritious and sufficient food, sanitation, clean and affordable renewable energy, public transport, housing, social protection and decent work for women;

20. *Promote* the adoption and implementation of laws, policies, comprehensive and multisectoral action plans and educational awareness-raising programmes to prevent, address, punish and eliminate all forms of gender-based violence and discrimination against women, adolescent girls and girls in all their diversity, in different areas and manifestations, including harmful practices such as female genital mutilation, child marriage and early unions;

21. *Also promote* intersectoral public policies that include affirmative action to foster women's and girls' participation, continuation and completion of education in the spheres of science, technology, engineering and mathematics;

22. *Actively support* the participation of women's and feminist organizations and movements, including those of young women, older women, Indigenous women, Afrodescendent women, women with disabilities, women living with HIV, grassroots and rural women, migrant women, LGBTI+ persons, caregivers' and dependent persons' organizations, as well as trade unions, organizations of paid domestic workers and community care organizations and cooperatives, in the design, implementation and monitoring of care policies;

23. *Encourage* a systemic change in the approach to migration from a gender, intersectoral, intercultural and human rights perspective to highlight the contributions made to societies by migrant, displaced, refugee and asylum-seeking women, and the elimination of the structural conditions that expose them to vulnerability in the migration cycle, including smuggling and trafficking in persons, in particular women and girls;

24. *Consider* the adoption of cooperation agreements between countries of origin, transit, destination and return of migrant, displaced, refugee and asylum-seeking women, with special attention to women in global and regional care chains, fostering their full participation in decision-making;

25. *Encourage* and strengthen the effective protection of the rights of all women human rights defenders, particularly those working on issues related to the environment, land, territory and natural resources, and adopt measures to integrate the gender, intersectoral and intercultural perspectives into the creation of a safe and enabling environment for the defence of human rights to prevent all forms of discrimination and violence against these defenders and to combat impunity by taking steps to ensure that human rights violations committed against them are investigated and that they have access to justice;

26. *Design*, implement and evaluate macroeconomic policies, particularly fiscal policies (income, spending and investment), from a gender equality and human rights perspective to safeguard the progress made and mobilize the maximum available resources with a view to increasing sustainable public investment over time in care policies and infrastructure, in order to guarantee universal access to affordable and quality care services;

27. *Promote* and adopt progressive fiscal policies, allocate budgets with a gender perspective and implement specific financing mechanisms to ensure sufficient, non-transferable, sustainable resources that cover all levels and areas of public policy aimed at reversing gender inequalities and guaranteeing the rights of women, adolescents and girls, including the right to care;

28. *Implement* gender-responsive countercyclical fiscal policies, in order to mitigate the impact of economic crises and recessions on all women's lives and promote regulatory frameworks and policies to galvanize the economy in sectors key to the sustainability of life, including the care economy;

29. *Strengthen* regional cooperation to combat tax evasion and avoidance and illicit financial flows, and improve tax collection from the wealthiest and highest-income groups by introducing corporate income, wealth and property taxes, among others, in order to have greater resources for gender equality policies, including care policies and systems;

30. *Foster* cooperation among States and support for the countries of Latin America and the Caribbean, in order to explore debt relief options for highly indebted countries and promote solutions to address debt overhang and secure the necessary resources for the implementation of the Regional Gender Agenda and the 2030 Agenda for Sustainable Development;

31. *Ensure* that fiscal adjustment measures or budget cuts aimed at addressing economic slowdowns are in line with the principles of human rights and non-discrimination, avoiding in particular cuts to programmes and support that would increase poverty rates among women and their burden of unpaid and care work;

32. *Promote* gender mainstreaming in national statistical systems through coordinated work between bodies that produce and use information and guaranteeing the allocation of a sufficient budget and the periodicity of measurements and the dissemination of information;

33. *Also promote* the adoption of a gender, intersectional and intercultural perspective in the production and use of statistical information, which will shed light on the multiple and interrelated forms of discrimination and violence against women, adolescent girls and girls in all their diversity and throughout their lives, as well as a territorial perspective that fosters the integration of statistical and georeferenced information to identify the demand and supply of care in the territories;

34. *Encourage* the measurement of the multiplier effects of boosting the care economy in terms of labour market participation by women in their diversity, and of well-being, redistribution, economic growth and the macroeconomic impact of the care economy, including through the periodic measurement of time use, needs and demand for care in diverse territories, valuation of unpaid work in national accounts, cost estimation and calculation of the investment and return related to care policies and systems;

35. *Promote* measurements of well-being that complement gross domestic product, and which ensure that care work is made visible and valued in accounts for the economy as a whole, within the framework of the 2030 Agenda for Sustainable Development;

36. *Encourage* subregional, regional and multilateral cooperation programmes through North-South, South-South and triangular cooperation modalities, as well as between national machineries for the advancement of women, that promote gender equality, women's autonomy, the prevention and elimination of all forms of gender-based violence against women, including human smuggling and trafficking, particularly of women and girls, and the right to care;

37. *Reaffirm* the fundamental role played by non-governmental organizations, particularly women's and feminist organizations and movements, and those of Indigenous women, Afrodescendent women, rural women, women with disabilities, women living with HIV, migrant women, young women and LGBTI+ persons, and those of women defenders of human and environmental rights, and promote

exchanges and partnerships between these organizations and with the State to ensure progress towards achievement of the goals set forth in the Beijing Declaration and Platform for Action, the 2030 Agenda for Sustainable Development and the Regional Gender Agenda, fostering the conditions for their participation, addressing cultural or linguistic barriers and identifying and pursuing sources of financing;

38. *Express* solidarity with women, adolescents and girls in all their diversity in conflict situations around the world and call for the promotion of multilateral cooperation to implement the provisions of international humanitarian law and to maintain international peace and security, in compliance with Security Council resolution 1325 (2000) and other resolutions relating to the women, peace and security agenda;

39. *Also express* solidarity with those, in particular women, adolescents and girls throughout the life cycle and in all their diversity, who have faced the adverse effects of climate change and disasters, and promote cooperation on adaptation and response to extreme weather events, disaster risk management and strengthening resilience, especially for women, adolescents and girls living in small island developing States;

40. *Acknowledge* the work done by the Gender Equality Observatory for Latin America and the Caribbean, in particular advances in the measurement of feminicide or femicide, total work time, child marriage and early unions, and women's participation in local government, and strengthen support for the production of gender statistics, the creation and updating of a repository for regulatory frameworks and the development of studies that will contribute to monitoring the commitments of the Regional Gender Agenda and the 2030 Agenda for Sustainable Development;

41. *Welcome* the parliamentary forum held within the framework of the fifteenth session of Regional Conference on Women in Latin America and the Caribbean and urge future host States of the Conference to promote similar initiatives that strengthen interparliamentary partnerships to advance the legislative agenda of the States in line with the Regional Gender Agenda;

42. *Also welcome* the feminist forum and the youth forum held in the framework of the fifteenth session of the Regional Conference on Women in Latin America and the Caribbean;

43. *Instruct* the Economic Commission for Latin America and the Caribbean, in its capacity as technical secretariat of the Regional Conference on Women in Latin America and the Caribbean, in coordination with the United Nations Entity for Gender Equality and the Empowerment of Women and other United Nations agencies, funds and programmes, to prepare a document on guiding principles for the design of policies, from a gender, intersectional and intercultural perspective and the perspective of territory, within the framework of human rights;

44. *Request* the Economic Commission for Latin America and the Caribbean, in its capacity as technical secretariat of the Regional Conference on Women in Latin America and the Caribbean, to provide cooperation, in partnership with the United Nations Entity for Gender Equality and the Empowerment of Women, for advancing in the implementation of the measures contained in the Montevideo Strategy and of the commitments undertaken at this session of the Conference;

45. *Report* voluntarily at the meetings of the Presiding Officers of the Regional Conference on Women in Latin America and the Caribbean on progress in the implementation of the present Commitment as part of the Regional Gender Agenda and the measures of the Montevideo Strategy;

46. *Urge* the developed countries, the agencies, funds and programmes of the United Nations and other relevant stakeholders to contribute financial resources, and to cooperate in capacity-building with a view to

accelerating the application of the Montevideo Strategy and the commitments undertaken at this session of the Conference, taking into account the particularities of the least developed countries, small island developing States, landlocked developing countries and middle-income countries;

47. *Encourage* once again the governments of Latin America and the Caribbean and of other regions, developed countries, the agencies, funds and programmes of the United Nations and other relevant stakeholders to contribute financial resources to ensure the sustainability of the Regional Fund in Support of Women's and Feminist Organizations and Movements, and thank Mexico and the United Nations Entity for Gender Equality and the Empowerment of Women for their cooperation with the Fund through the first call for grants launched by the United Nations Entity for Gender Equality and the Empowerment of Women, in its capacity as administrative body;

48. *Reject* unilateral coercive measures, which are a violation of human rights, including the right to development, generate social inequalities with disproportionate impacts on the lives of women and girls that are worsened in times of crisis;

49. *Recognize* the Global Alliance for Care, launched in June 2021 by Mexico with the support of the United Nations Entity for Gender Equality and the Empowerment of Women, as a co-creative multi-stakeholder forum where governments, international organizations, civil society, academia, the private sector, philanthropic organizations, trade unions and caregivers, and national, regional and international youth and feminist networks can share experiences and good practices to make progress in the agenda for the right to care at the global level, recognizing that some countries of the region are already part of and inviting other countries of the region to join this initiative;

50. *Welcome* general recommendation No. 39 (2022) on the rights of Indigenous women and girls adopted by the Committee on the Elimination of Discrimination against Women, and encourage the governments of Latin America and the Caribbean to ratify their commitments to progress toward achieving gender equality and the elimination of all forms of discrimination against women;

51. *Commend* the Economic Commission for Latin America and the Caribbean and the United Nations Entity for Gender Equality and the Empowerment of Women for the joint work carried out within the framework of the Regional Conference on Women in Latin America and the Caribbean, a regional forum for discussing and building the regional gender equality agenda ahead of the sessions of the Commission on the Status of Women, and request the Chair of the Conference to convey the outcomes of this subsidiary body of the Economic Commission for Latin America and the Caribbean in the subsequent sessions of the Commission on the Status of Women;

52. *Acknowledge* the Government of Chile for its leadership as Chair of the fourteenth session of the Regional Conference on Women in Latin America and the Caribbean;

53. *Express* sincere thanks to the Government and people of Argentina for hosting the fifteenth session of the Regional Conference on Women in Latin America and the Caribbean and wish the country success as it assumes the chairship;

54. *Welcome* the offer of the Government of Mexico to host the sixteenth session of the Regional Conference on Women in Latin America and the Caribbean, and request the Economic Commission for Latin America and the Caribbean, in its capacity as technical secretariat of the Conference, to begin the preparatory work for the session of the Conference to be held in 2025.

## Annex 2

**EXPLANATION OF THE POSITION OF BARBADOS**

Hello,

Barbados appreciates being present for this transformative and inclusive conference and looks forward to the difference that it will make in the lives of women. Congratulations to the government and people of Argentina and all involved for hosting this people in particular being such wonderful hosts to the Caribbean delegations.

Barbados wishes to insert the following footnotes in the final document:

1. Barbados accepts the declaration from the 15th Session of the Regional Conference on Women in Latin America and the Caribbean (The Buenos Aires Commitment) within the context of our national laws.
2. For Barbados, any reference to *Comprehensive Sexual Education* should be “**age and culturally appropriate**”.

**Kirk Humphrey**

## Annex 3

**EXPLANATION OF POSITION OF CANADA**

Dear ECLAC Secretariat,

The Government of Canada wishes to have recorded the following notes as part of the “Buenos Aires Commitment”:

The Government of Canada strongly opposes the reference to ‘unilateral coercive measures’ in paragraph 48 as we find it is meant to reference autonomous sanctions. Sanctions are a key foreign policy tool employed judiciously by Canada. When the UN Charter was established, it recognized there were times when such tools could be necessary to address threats to global peace and security. By imposing sanctions, Canada sends a clear signal that policies and behaviours that violate international rules, norms and conduct will not be tolerated.

The Buenos Aires Commitment contains references to a “right to care,” which has not yet been established as a matter of customary international law, is not provided for in treaty law, and does not have an agreed international meaning. That said, Canada looks forward to working with the UN Economic Commission for Latin America and the Caribbean, as well as fellow Member States, to continue promoting and protecting the human rights of all people.

Thank you and best regards,

**Heidy Sanchez** (*she/elle/ella*)

Gender Lead and Delegate

Permanent Mission of Canada to the OAS

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## Annex 4

**EXPLANATION OF POSITION OF THE UNITED STATES**

ECLAC colleagues,

I hope all is well. I'm writing from the US Department of State in Washington, DC, where I work in our office that engages the UN's five Regional Economic Commissions, including ECLAC. I want to congratulate ECLAC on an excellent Conference on Women this week – our delegation from the Secretary's Office of Global Women's Issues was able to explore collaboration on the care economy with a number of participants. We anticipate this will lead to fruitful collaboration on the care economy throughout the region. As discussed in separate emails, following our legal review of the final version of the Buenos Aires Commitment document, please accept the following explanation of position by the United States and include it as an annex to the Buenos Aires Commitment document:

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The Government of the United States of America wishes to have recorded the following explanation of position:

The Government of the United States of America partners throughout the hemisphere to promote the equal rights of women, expand opportunities for women and girls in all their diversity, and advance the care economy. The Government of the United States of America participated in the Fifteenth Regional Conference on Women in Latin America and the Caribbean and strongly supports the core themes of its outcome document, the Buenos Aires Commitment. However, the Buenos Aires Commitment contains language rejecting "unilateral coercive measures, which are a violation of human rights, including the right to development, generate social inequalities with disproportionate impacts on the lives of women and girls that are worsened in times of crisis." Multiple Member States raised objections to this language, which improperly injects the unrelated issue of sanctions into the discussion. Economic sanctions are an appropriate, effective, and legitimate tool that can be used to achieve national security and foreign policy objectives, including as a means to promote a return to rule of law, democratic systems, or human rights and fundamental freedoms, or to respond to threats to international security.

The Buenos Aires Commitment also contains references to a "right to care," which has not yet been established as a matter of customary international law, is not provided for in treaty law, and does not have an agreed international meaning. Therefore, the Government of the United States of America cannot join adoption of the Buenos Aires Commitment document. The Government of the United States of America looks forward to expanded partnership with the UN Economic Commission for Latin America and the Caribbean and fellow Member States to continue promoting the care economy and the equal rights of women and girls in all their diversity.

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Regards,  
Paul

**Paul Stempel**  
Bureau of International Organization Affairs  
U.S. Department of State  
Office: (202) 647-5237 | Cell: (303) 601-9368

## Annex 5

**EXPLANATION OF POSITION OF GUATEMALA<sup>1</sup>**

Of. Ref. DAJCC-SEPREM-336-2022  
 Guatemala, 14 de noviembre de 2022

**Señor Ministro:**

Reciba un cordial saludo de la Secretaría Presidencial de la Mujer (Seprem), deseándole éxito en el desarrollo de sus actividades diarias.

La Seprem, como parte de la Delegación oficial nombrada para participar en la XV Conferencia Regional sobre la Mujer de América Latina y El Caribe, celebrada del 8 al 11 de noviembre de 2022 en Buenos Aires, Argentina, ha recibido comunicación directa de la Secretaría de la Comisión de la Comisión Económica para América Latina y el Caribe, compartiendo el Compromiso de Buenos Aires adoptado en el marco de la Conferencia.

En este sentido, se ha dado lectura al documento y en el marco de su competencia y como jefas de delegación, traslada observación para que pueda ser incluida como anexo al texto, previo a su oficialización:

“Guatemala promueve, defiende y protege sin discriminación alguna los derechos humanos de todas las personas desde un marco de control de convencionalidad. No obstante, el país cuenta con reservas sobre la no aplicación de términos, condiciones y disposiciones que contrarién explícita o implícitamente la Constitución Política de la República de Guatemala y su ordenamiento jurídico interno, incluyendo, pero no limitándose a los temas relacionados con: derechos reproductivos, personas LGBTI+, aborto y la interpretación de los términos: diversidad y diversas formas de familias, en el contexto sexual”.

En virtud de lo anterior, y con el fin de dar respuesta por la vía diplomática a la Secretaría de la Comisión de la Comisión Económica para América Latina y el Caribe, solicito sus buenos oficios a efecto de que esta observación sea incluida como parte de los anexos al Compromiso de Buenos Aires.

Aprovecho la oportunidad para reiterar las muestras de agradecimiento por la valiosa colaboración.

Ana Leticia Aguilar Theissen  
 Secretaria Presidencial de la Mujer

Señor Ministro  
 Mario Búcaro Flores  
 Ministerio de Relaciones Exteriores

Su Despacho

C.c. Archivo  
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<sup>1</sup> This note is reproduced in the language in which it was given. A courtesy translation by the secretariat follows.

**Courtesy translation by the secretariat**

Of. Ref. DAJCC-SEPREM-336-2022  
 Guatemala City, 14 November 2022

**Dear Minister,**

Please accept our heartfelt greetings from the Presidential Secretariat for Women (Seprem), wishing you very success with your day-to-day work.

Seprem, as part of the official delegation selected to participate in the fifteenth session of the Regional Conference on Women in Latin America and the Caribbean, held from 8 to 11 November 2022 in Buenos Aires, Argentina, has received direct communication from the Secretariat of the Economic Commission for Latin America and the Caribbean, sharing the Buenos Aires Commitment adopted within the framework of the Conference.

In this regard, Seprem has read the document and within the scope of its responsibilities and as head of the delegation sends the following comments to be included as an annex to the text, before it is formalized:

“Guatemala promotes, defends and protects, without discrimination, the human rights of all persons within a framework of compliance with the country’s constitution. However, the country has reservations on the non-application of terms, conditions or provisions that explicitly or implicitly contradict the Political Constitution of the Republic of Guatemala and its internal legal system, including, but not limited to issues related to: reproductive rights, LGBTI+ persons, abortion and the interpretation of the terms: diversity and diverse forms of families, in the sexual context”.

Therefore, in order to respond through diplomatic channels to the Secretariat of the Economic Commission for Latin America and the Caribbean, I request your good offices so that this comment may be included in the annexes to the Buenos Aires Commitment.

I would like to take this opportunity to reiterate my gratitude for the valuable collaboration.

Ana Leticia Aguilar Theissen  
 Presidential Secretary for Women

Minister  
 Mario Búcaro Flores  
 Ministry of Foreign Affairs.  
 His Office

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## Annex 6

**EXPLANATION OF POSITION OF NICARAGUA<sup>1</sup>**

**Gobierno de Reconciliación y Unidad Nacional  
Unida Nicaragua Triunfa**

**RESERVAS DE NICARAGUA SOBRE LOS ACUERDOS DE LA XV CONFERENCIA REGIONAL SOBRE LA MUJER DE AMÉRICA LATINA Y EL CARIBE.**

El Gobierno de Reconciliación y Unidad Nacional solicita a la Mesa Directiva de la XV Conferencia Regional sobre la Mujer de América Latina y el Caribe realizar la siguiente Reserva:

- Nicaragua toma nota del documento “La Sociedad del cuidado: horizonte para una recuperación sostenible con igualdad de género”; y en específico sobre el análisis del escenario mundial del COVID -19 y el conflicto entre Rusia y Ucrania, consiente de los efectos de las múltiples crisis mundiales en la vida de mujeres y niñas, **reafirma su compromiso en trabajar por un mundo multipolar**, con convivencia pacífica y sin medidas unilaterales coercitivas que impidan el cumplimiento de las metas de la Agenda 2030 y los ODS.
- El Gobierno de Nicaragua agradece la información del documento “Romper el silencio estadístico para alcanzar la igualdad de género en 2030” y solicita nota al pie en el contenido de la página 17 en párrafo 2, página 18 en párrafo fuente - inciso b, página 27 en párrafo 2 y 5 y página 69 párrafo 1, indicando **el término Femicidio de acuerdo a nuestro Marco Legal**.
- En los puntos referidos al ejercicio pleno de los derechos sexuales y reproductivos, El Gobierno de Nicaragua mantiene las reservas de Conferencias anteriores, considerando que el aborto no es un componente de los mismos.

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<sup>1</sup> This note is reproduced in the language in which it was given. A courtesy translation by the secretariat follows.

**Courtesy translation by the secretariat****RESERVATIONS OF NICARAGUA ON THE AGREEMENTS OF THE 15TH SESSION OF THE REGIONAL CONFERENCE ON WOMEN IN LATIN AMERICA AND THE CARIBBEAN.**

The Government of Reconciliation and National Unity requests the Presiding Officers of the fifteenth session of the Regional Conference on Women in Latin America and the Caribbean to take note of the following reservation:

- Nicaragua takes note of the document “The care society: a horizon for a sustainable recovery with gender equality”; and, with particular regard to the analysis of the global situation caused by COVID-19 and the conflict between the Russian Federation and Ukraine, aware of the effects of the multiple global crises on the lives of women and girls, **reaffirms its commitment to working towards a multipolar world**, one of peaceful coexistence free of coercive unilateral measures that hinder the fulfilment of the goals of the 2030 Agenda and the SDGs
- The Government of Nicaragua welcomes the information in the document “Breaking the statistical silence to achieve gender equality by 2030” and requests that a footnote be added to the contents of paragraph 2 on page 17, source note b on page 18, paragraphs 2 and 5 on page 27, and paragraph 1 on page 69, to include **the term “femicide”, in accordance with our legal framework**.
- With regard to mentions of the full exercise of sexual and reproductive rights, the Government of Nicaragua maintains the reservations expressed in previous sessions of the Conference, as it considers that abortion is not an element of sexual and reproductive rights.

## Annex 7

**EXPLANATION OF POSITION OF PANAMA<sup>1</sup>**

E.R.P.Ch. No.237/22

La Embajada de la República de Panamá en Chile, saluda atentamente a la Honorable Comisión Económica para América Latina y el Caribe (CEPAL), y tiene el agrado de remitir nota DGOCI-MIRE-2022-089939, con fecha 15 de noviembre de 2022, del Ministerio de Relaciones Exteriores de Panamá-Dirección de Organismos y Conferencias Internacionales- en referencia a la XV Conferencia Regional sobre la Mujer de América Latina y el Caribe, celebrada en Buenos Aires, Argentina del 7 al 11 de noviembre del presente año.

La Embajada de la República del Panamá, hace propicia la ocasión para expresar a la Honorable Comisión Económica para América Latina y el Caribe (CEPAL) las seguridades de su más alta y distinguida consideración.

Santiago, 16 de noviembre de 2022

A la Honorable  
**Comisión Económica para América Latina y el Caribe (CEPAL)**  
Santiago – Chile

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<sup>1</sup> This note is reproduced in the language in which it was given. A courtesy translation by the secretariat follows.

**Courtesy translation by the secretariat**

E.R.P.Ch. No-237122

The Embassy of the Republic of Panama in Chile presents its compliments to the honourable Economic Commission for Latin America and the Caribbean (ECLAC), and has the pleasure to enclose note DGOCI-MIRE-2022-089939, dated 15 November 2022, from the Ministry of Foreign Affairs of Panama —Directorate for International Organizations and Conferences— in reference to the fifteenth session of the Regional Conference on Women in Latin America and the Caribbean, held in Buenos Aires, Argentina, from 7 to 11 November this year.

The Embassy of the Republic of Panama avails itself of this opportunity to express to the Honourable Economic Commission for Latin America and the Caribbean (ECLAC) the assurances of its highest consideration.

Santiago, 16 November 2022

To the honourable  
**Economic Commission for Latin America and the Caribbean (ECLAC)**  
Santiago — Chile

**REPÚBLICA DE PANAMÁ**  
**Ministerio de Relaciones Exteriores**

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**PANAMÁ 4, PANAMÁ<sup>2</sup>**

**DGOCI – MIRE-2022- 089939**

El Ministerio de Relaciones Exteriores -Dirección de Organismos y Conferencias Internacionales- saluda atentamente a la Honorable Comisión Económica para América Latina y el Caribe, y tiene el honor de referirse a la XV Conferencia Regional sobre la Mujer de América Latina y el Caribe, celebrada en Buenos Aires, Argentina, del 7 al 11 de noviembre de 2022.

El Ministerio de Relaciones Exteriores -Dirección de Organismos y Conferencias Internacionales- tiene a bien comunicar a la Comisión Económica para América Latina y el Caribe que todos los documentos adoptados durante la XV Conferencia Regional sobre la Mujer de América Latina y el Caribe, serán interpretados de la siguiente manera:

*“La República de Panamá reitera su irrevocable compromiso de proteger y garantizar los derechos fundamentales de todas las personas, los cuales son universales, inalienables, imprescriptibles e indivisibles; atendiendo los principios de igualdad y no discriminación, exaltando la dignidad humana, promoviendo la justicia social y el bienestar general. Reconocemos que los espacios de diálogo político multilateral son idóneos para avanzar en el desarrollo de los estándares de protección de los derechos humanos de todas las personas; y que ese desarrollo progresivo podrá ser acogido por las autoridades nacionales mediante las vías legítimas de cada Estado soberano”.*

El Ministerio de Relaciones Exteriores -Dirección de Organismos y Conferencias Internacionales- hace propicia la ocasión para renovar a la Comisión Económica para América Latina y el Caribe, en el marco de la XV Conferencia Regional sobre la Mujer de América Latina y el Caribe, las seguridades de su más alta consideración.

Panamá, 15 de noviembre de 2022.

A la Honorable  
**SECRETARÍA DE LA COMISIÓN ECONÓMICA  
 PARA AMÉRICA LATINA Y EL CARIBE**  
 Santiago, Chile

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<sup>2</sup> This note is reproduced in the language in which it was given. A courtesy translation by the secretariat follows.

**Courtesy translation by the secretariat**

**REPUBLIC OF PANAMA  
Ministry of Foreign Affairs**

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**PANAMÁ 4, PANAMA CITY**

**DGOCI - MIRE-2022- 089939**

The Ministry of Foreign Affairs —Directorate General for International Organizations and Conferences— presents its compliments to the honourable Economic Commission for Latin America and the Caribbean, and has the honour to refer to the fifteenth session of the Regional Conference on Women in Latin America and the Caribbean, held in Buenos Aires, Argentina, from 7 to 11 November 2022.

The Ministry of Foreign Affairs —Directorate General for International Organizations and Conferences— hereby informs the Economic Commission for Latin America and the Caribbean that all documents adopted during the fifteenth session of the Regional Conference on Women in Latin America and the Caribbean shall be interpreted as follows:

*“The Republic of Panama reiterates its irrevocable commitment to protecting and guaranteeing the fundamental rights of all persons, which are universal, inalienable, indivisible and not subject to a statute of limitations; this, pursuant to the principles of equality and non-discrimination, while promoting human dignity, fostering social justice and general well-being. We acknowledge that spaces for multilateral political dialogue are ideal for advancing the development of standards for protection of the human rights of all people; and that such progressive development may be accommodated by national authorities through the legitimate channels of each sovereign State”.*

The Ministry of Foreign Affairs —Directorate General for International Organizations and Conferences— avails itself of this opportunity to renew to the Economic Commission for Latin America and the Caribbean, within the framework of the fifteenth session of the Regional Conference on Women in Latin America and the Caribbean, the assurances of its highest consideration.

Panamá, 15 November 2022.

To the honourable  
**SECRETARIAT OF THE ECONOMIC COMMISSION  
COMMISSION FOR LATIN AMERICA AND THE CARIBBEAN**  
 Santiago, Chile

## Annex 8

**EXPLANATION OF POSITION OF PARAGUAY<sup>1</sup>**

A la atención de:

Secretaría Técnica  
CEPAL

La Dirección de Relaciones Internacionales del Ministerio de la Mujer presenta por este medio su postura oficial ante el documento "Proyecto de Acuerdos", en su última versión.

Se ruega la atención correspondiente y se agradecen sus valiosas gestiones.

Teniendo en cuenta la terminología del documento final revisado, se propone el siguiente texto:

En relación con el documento de la XV Conferencia Regional sobre las Mujeres de America Latina y el Caribe (Compromiso de Buenos Aires), la República del Paraguay, reafirma la misma postura asumida en la Declaración de Panamá (CIM-OEA 2022), en cuanto a la terminología utilizada y que no cuenta con una definición plenamente consensuada a nivel regional-universal. En el presente documento, se visualizan los siguientes términos: en toda su diversidad, interseccionalidad, plena autonomía, autonomía, salud sexual y reproductiva y ejercicio pleno de los derechos sexuales y reproductivos, diversas formas de familia, personas LGTBI+, las cuales serán interpretadas en concordancia con la Constitución Nacional y el ordenamiento jurídico del Paraguay. El Paraguay se adhiere a las recomendaciones y políticas del presente documento, siempre y cuando no se contrapongan a dicha normativa.

Se deja además constancia que los términos adoptados en el presente documento no constituyen lenguaje acordado para otros documentos en proceso de negociación en este foro u otra instancia.

Para el Paraguay, el anexo al documento final forma parte integral del mismo.

**Cordiales saludos**  
**Patricia Benítez**  
**Directora de Relaciones Internacionales**  
 Staff  
 inter@mujer.gov.py  
 (+ 595) 21 450 036/8, Interno 325

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<sup>1</sup> This note is reproduced in the language in which it was given. A courtesy translation by the secretariat follows.

**Courtesy translation by the secretariat**

For the attention of:

The technical secretariat  
ECLAC

The International Relations Directorate of the Ministry for Women's Affairs hereby presents its official position on the most recent version of the document "Draft agreements".

We kindly request your attention and thank you for your valuable efforts.

Taking into account the terminology of the revised final document, the following text is proposed:

With regard to the document of the fifteenth session of the Regional Conference on Women in Latin America and the Caribbean (Buenos Aires Commitment), the Republic of Paraguay reaffirms the same position taken with regard to the Declaration of Panama (CIM-OAS 2022) regarding the terminology used, which does not have a fully agreed definition at the regional or universal levels. In this document, the following expressions are found: in all their diversity, intersectional, full autonomy, autonomy, sexual and reproductive health and full exercise of sexual and reproductive rights, diverse forms of families, LGBTI+ persons, which will be interpreted in accordance with the National Constitution and the legal system of Paraguay. Paraguay adheres to the recommendations and policies of this document, provided that they do not contradict said law.

It is further noted that the terms adopted in the document do not constitute agreed language for other documents under negotiation in this forum or elsewhere.

For Paraguay, the annex to the final document forms an integral part thereof.

**Kind regards,**  
**Patricia Benítez**  
**Director of International Relations**  
**Staff**  
[inter@mujer.gov.py](mailto:inter@mujer.gov.py)  
(+ 595) 21 450 036/8, Interno 325

## Annex 9

**EXPLANATION OF POSITION OF SAINT VINCENT AND THE GRENADINES**

Good Day

The Government of St. Vincent and the Grenadines wishes to transmit the following statement to be added as a footnote in the Buenos Aires Declaration. An additional statement would be forwarded from the Ministry of Foreign Affairs and Foreign Trade through the SVG Permanent Mission in Washington.

“The Government of St. Vincent and the Grenadines agrees to the Buenos Aires Consensus and will comply with the recommendations of this document as long as they do not conflict with our national laws and infringe on the constitution. St. Vincent and the Grenadines maintain its reservations on terms not defined in our laws that are currently used in this commitment such as “**women in all their diversity** and **LGBTI**”. SVG reaffirms its commitment to the rights of all women and girls and improving their condition is a priority.”

Warm regards

Jemima George-Richardson  
Coordinator  
Gender Affairs Division  
Ministry of National Mobilisation, Social Development, The Family, Gender, Youth, Housing and Informal Human Settlements  
Kingstown  
ST. VINCENT  
Tel: 784-453-2061 (w)

## Annex 10

**EXPLANATION OF POSITION OF SAINT LUCIA**

Distinguished Secretary of the Commission,

On behalf of the Government of Saint Lucia, we wish to thank you for the opportunity to participate in the process of development of this ground breaking declaration. As noted during deliberations on the draft document, countries with reservations on language should submit the required footnotes by Monday 14 November, 2022. As regards, Saint Lucia wishes to submit the following footnote in keeping with the required legal guidance.

**The Government of Saint Lucia is guided by the provisions of its Constitution, which promotes and protects the human rights, nondiscrimination, and fundamental freedoms of all persons, and the preservation of the rule of law. All persons are provided the same level of protection in accordance with the constitution of Saint Lucia. The Government of Saint Lucia places reservations on the use of terms used in this declaration that our domestic laws do not address. Specifically “women and girls in all their diversity” as this term is not defined in international law and as such do not find expression in our domestic law.**

It has been an honour participating in this historic conference and we look forward to continued cooperation in the implementation of this declaration.

With our highest regards.

Janey Joseph(Ms)  
Director - Gender Affairs  
Department of Home Affairs and Gender Affairs  
Ground Floor, Georgiana Court Building  
John Compton Highway  
Castries

Tel# (758) 468-5195  
Cell (758) 730-0396  
Secretary: [gender.relations@govt.lc](mailto:gender.relations@govt.lc) (758)468-5197

## Annex 11

**YOUTH FORUM DECLARATION****YOUTH DECLARATION TOWARDS THE XV REGIONAL CONFERENCE ON WOMEN IN  
LATIN AMERICA AND THE CARIBBEAN**

On October 24 and November 6, diverse youth from Latin America and the Caribbean met in the "Youth Forums towards the XV Regional Conference on Women," in its virtual and face-to-face modality. The objective was to reflect on youth in the region, care work, and the importance of recognizing children, adolescents, and youth as caregivers and not only as recipients of care, making visible the implications this has for the exercise of our rights and the need to be included in the care systems. Despite the difficulties in budget and the lack of representation of young people in the formal spaces of preparation for the XV Regional Conference of Women, especially in the English-speaking Caribbean, we present the following declaration.

Care work sustains the political, economic, and social system; however, these tasks are not recognized in most Latin American and Caribbean countries. In our region, care work is intertwined with other intersectionalities, discriminations, and violence that place us in a situation of vulnerability and inequality. For example, sexual orientation and gender, age, disability, marital status, ethnic-racial origin, indigenous and afro-descendant people, health condition, and economic class, among others.

The COVID-19 pandemic showed us, among other things, the crises concerning care work due to the lack of institutional care systems created and financed by the States based on collectivity and redistribution of care. At the same time, these problems exacerbate other problems already existing in the region, such as those generated by the environmental crisis, racial and gender discrimination, poverty, and migration conditions, among others. In addition, it deepens the violence experienced in the regimes of exception applied in some Central American countries and the installation of dictatorial and military governments, as in the case of Nicaragua and Haiti, respectively.

It has been proven that girls, adolescents, and young women in the region perform more care work than their male counterparts; this is even greater when they are married, unmarried, or mothers and when other intersectionalities intersect with them. This translates into difficulties in continuing their studies, accessing health services, decent employment, recreational time, and limited autonomy. All the above generates an environment that conditions development opportunities to build or carry out a life plan. In this sense, the youth of Latin America and the Caribbean demand from the States:

- Recognize that children, adolescents, and youth perform care work and eradicate work that interferes with exercising other rights.
- Promote coordinated and non-adult-centered care systems that recognize the redistribution and remuneration of care work and comprehensively include children, adolescents, and young people in creating public policies, programs, etc. Furthermore, these care systems must be based on self-care, collaborative care, and the coresponsibility of all people.
- Analyze care work from an anti-racist and intersectional perspective so that all countries in the region have basic parameters for analysis and accountability. Execute public policies, programs, mechanisms, etc., that promote the eradication of gender stereotypes that force women in their diversity to perform care work and encourage the co-responsibility of men. In addition, it is necessary to eradicate the feminization and racialization of poverty and care work.

- Allocate a progressive budget to policies, plans, and programs related to care work and social protection that guarantee access to education, quality and accessible public health, and decent jobs, among other rights.
- Create disaggregated data by age, gender in its diversity, ethnic-racial origin, indigenous and afro-descendant people, nationality, disability, and marital status that allow us to identify adolescents and youth who perform care work in addition to ensuring accessibility mechanisms to this information.
- Create analysis methodologies with youth, disability, gender, and intercultural perspectives to develop comprehensive policies, plans, and programs that consider the realities and needs of all.
- Create monitoring, evaluation, and accountability tools for States, especially for those experiencing political, environmental, economic, and social crises that violate human rights.
- Fund organizations, collectives, and networks formed and led by girls, adolescents, and young women to promote and participate in research, advocacy, and policymaking activities at local, national, and regional levels.
- Create and strengthen public policies focused on girls and young women who have postponed their education due to caregiving, marriages, unions, or early pregnancies; for example, create full-time daycare centers, scholarships, and sources of decent jobs. • Guarantee that girls and adolescent mothers can continue their studies, making school schedules and programs more flexible. In addition, it is crucial to raise awareness in society so that they are not discriminated against and can continue their education. Guarantee access to land and safe, healthy, and sustainable food for adolescents, young caregivers, and their families.
- Flexible hours of health services for adolescents and youth, especially those living with HIV, who perform care work, have access to medical check-ups and achieve adherence to antiretroviral therapy.
- To make more flexible and guarantee access to comprehensive, sexual, and reproductive health services for adolescents and young people in their diversity, including access to legal, safe, and accessible abortion. In addition to ensuring comprehensive, sustainable, and culturally relevant sex education.
- Guarantee feminist and restorative justice and protection to eradicate violence, especially gender-based violence and violence against children.
- Establish protection mechanisms for human rights defenders, with particular attention to criminalized ones, and provide all guarantees for them and the organizations, collectives, and networks they are part of.
- To recognize the organizational processes of this articulation and the organizations of girls, adolescents, and youth to include them in all the processes carried out by the United Nations and other regional organizations, ensuring that funding is provided to strengthen our participation. In addition, to establish the reading of the Youth Declaration in the schedule of these spaces to ensure that the voices and demands of these populations of Latin America and the Caribbean are heard and considered.

Finally, we ask that the demands and proposals expressed here to be considered for the official resolution of the Conference and that the States, United Nations agencies, private institutions, Civil Society Organizations, and others attending the Conference listen and commit to including our proposals in their respective fields of action for a feminist, collective, diverse, sustainable, violence and discrimination-free care society.

**Nothing about youth without youth!**

## Annex 12

**CIVIL SOCIETY DECLARATION<sup>1</sup>**

Muy buenas tardes. Me honro en dar lectura a esta declaración política, surgida del Foro Feminista realizado de forma previa a la XV Conferencia Regional de la Mujer. A ese Foro llegamos -por primera vez en la historia de las Conferencias regionales- más de mil mujeres, feministas de todas las diversidades de nuestro continente, a las que nos convocó el tema a discusión, porque nada muestra tanto la injusticia de género, como la división sexual del trabajo, premisa sobre la que se monta la idea de que el trabajo de cuidado no remunerado es nuestra responsabilidad exclusiva, producto del “amor” e históricamente feminizado.

Los feminismos hemos examinado los costos económicos y sociales que tiene la reproducción de la vida para las personas, familias, comunidades y Estados. Hemos visibilizado en qué medida el trabajo que hay que poner en juego para que se sostenga la existencia individual y colectiva, constituye la base de la producción económica y de la acumulación capitalista. Sin cuidados no hay vida y cuidar -a otras personas, a una misma o al entorno- implica trabajo. Se ha denunciado que ese trabajo de sostenimiento está principalmente a cargo de mujeres (niñas, adolescentes, jóvenes, adultas, adultas mayores), que lo realizamos en los hogares y comunidades de forma no remunerada y precarizada. Hemos puesto en evidencia las formas en que la acumulación de capital se basa en la expropiación de los tiempos y las energías necesarias para sostener la vida y los lazos sociales.

Por ello hemos pugnado por años para avanzar hacia las sociedades del cuidado, que suponen la formulación de políticas integrales que reconozcan, redistribuyan y reduzcan el trabajo no remunerado que hacemos las mujeres, que nos aseguren la autonomía económica y -de esta manera- la autonomía en otras esferas de la vida. Porque la sobrecarga de trabajo no pago que vivimos, profundiza y agrava desigualdades, impidiéndonos determinar el uso del tiempo o disponer de tiempo libre.

Luego de la larga pandemia que profundizó la crisis y dejó al desnudo la fragilidad de los sistemas de salud, los gobiernos tienen el desafío de consolidar procesos que reactiven la economía mundial y desarticulen la injusta y desigual división sexual del trabajo, reconociendo que tareas reproductivas y productivas son igualmente necesarias para el desarrollo digno de las naciones y sus pueblos, y promoviendo el respeto a la madre tierra, garantizando su cuidado porque de ella depende nuestra vida y la del planeta.

Hoy venimos aquí a ratificar las propuestas y exigencias que hemos señalado antes, por ello hacemos nuestro el documento elaborado y entregado por las compañeras argentinas a la CEPAL y ONU Mujeres en junio pasado y a ello agregamos:

1. El derecho al cuidado tiene que ser considerado como un derecho humano desde una doble exigencia: en primer lugar, los Estados deben garantizarlo a todas las personas independientemente de su situación de vulneración o dependencia. En segundo lugar, el trabajo de cuidados sostiene a las

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<sup>1</sup> This declaration is reproduced in the language in which it was given. A courtesy translation by the secretariat follows.

sociedades de tal manera que es fundamental que los Estados -y la sociedad en general- reconozcan su importancia y el impacto que este ha generado y genera a las mujeres y niñas debido a su injusta distribución.

2. Los Estados tienen la obligación de adoptar e implementar leyes, políticas y programas con suficiente presupuesto dirigidos a la creación de sistemas integrales de cuidado que desarrollen infraestructuras y servicios accesibles, próximos y de calidad y que incorporen una perspectiva de género, de interseccionalidad y con pertinencia cultural, con un enfoque feminista que analice y comprenda el impacto del cuidado en las vidas de las mujeres y niñas en toda su diversidad. Los sistemas de cuidado deben asumirse como una inversión, no como un gasto y deben contemplar la co-responsabilidad del Estado, las comunidades, las familias y el mercado.
3. Los desalojos y otros procesos de expulsión producto de la voracidad inmobiliaria y extractivista - tanto sobre los territorios ancestrales como los urbanos- amenazan la vida de las comunidades y son causa de migraciones forzadas y mayores niveles de pobreza y vulnerabilidad. En este sentido reclamamos a los Estados mayores esfuerzos para garantizar el acceso de las comunidades campesinas y de pueblos originarios y afrodescendientes al agua y a la tierra, como aspectos clave que permiten el sostenimiento de experiencias de cuidados comunitarios. Asimismo, reclamamos se garantice el uso social de la tierra en los territorios urbanos, y el acceso a una vivienda digna y a infraestructuras y servicios que permitan la colectivización de los trabajos de cuidado.
4. El trabajo de cuidado no remunerado aumenta el tiempo de trabajo total de las mujeres. Además las ocupaciones que se relacionan con la economía del cuidado, suelen generar empleo en el sector informal sin cobertura sanitaria y protección social, en general reciben los salarios más bajos de la economía y conllevan mayores riesgos de enfrentar formas múltiples e interseccionales de discriminación, violencias y marginación. Por ello los cominiamos a adoptar las medidas de política, normativas, institucionales y administrativo-operativas necesarias para la inclusión de las trabajadoras remuneradas del hogar y de las cuidadoras no remuneradas a los sistemas de seguridad social, como un medio indispensable para la justicia social y la sostenibilidad de las sociedades del cuidado en la Región.
5. El trabajo de cuidados que realizamos a través de las organizaciones comunitarias en muchos de nuestros países -que ha permitido a los sectores más vulnerables afrontar los impactos de pobreza estructural y de las crisis socioeconómicas de los últimos años- sigue invisibilizado, lo mismo que los cuidados realizados por las mujeres indígenas: sanadoras, curanderas, hierberas, cuidadoras de la madre tierra.
6. Los Estados deben impulsar una agenda de cuidados que considere a las niñas y adolescentes como sujetas de derecho, aportando a minimizar la imposición de responsabilidades de cuidados como algo que no les corresponde, reconociendo el valor y el impacto del trabajo no remunerado que realizan y transformando la mirada adultocéntrica que ha prevalecido hasta ahora en una más inclusiva, respetuosa y que promueva la solidaridad intergeneracional. Porque la desigual distribución del trabajo no remunerado les restringe las posibilidades de salir del espacio doméstico para la recreación y la participación en actividades sociales, políticas y comunitarias, así como continuar con su educación.

Por lo tanto, es necesario generar para jóvenes fuentes de empleo formales y flexibles que permitan - en especial a aquellas casadas o unidas- tener un ingreso digno para que cuenten con más opciones para formar o continuar su plan de vida.

7. Los Estados deben reconocer el derecho al cuidado de las personas con discapacidad desde un enfoque de autonomía, con el apoyo necesario para asegurar el autocuidado y reivindicándolas como personas cuidadoras, generando los mecanismos y apoyos para que puedan ejercer su derecho a cuidar.

8. Los sistemas de cuidado que se implementen deben considerar las necesidades de salud y el abastecimiento de medicamentos de las mujeres que viven con VIH, así como reconocer, que las tareas de cuidado que éstas realizan impactan negativamente en el autocuidado, el diagnóstico oportuno y la adherencia al tratamiento.

9. La vida de las mujeres que ejercen el trabajo sexual está atravesada por la violencia institucional, en forma de persecución, allanamientos injustificados, detenciones arbitrarias, tratos crueles y degradantes, extorsiones y amenazas por parte de las fuerzas policiales y de seguridad. Por ello urge que los Estados de la región implementen medidas preventivas, de protección y atención que contribuyan a la erradicación de todas las formas de violencia basadas en el género, incluyendo las violencias y vulneraciones a los derechos humanos de las que son víctimas las mujeres que ejercen el trabajo sexual.

10. El debate sobre el cuidado nos permite construir un continente donde las ciudadanías emergentes tengan una voz fuerte sin vivir en el terror de perder sus vidas, o en el miedo permanente a la exclusión. Por ello necesitamos una agenda innovadora de mujeres, paz y seguridad, para prevenir y enfrentar todas las formas de violencia contra las mujeres. **¡Exigimos respeto a la vida de las mujeres y decimos NO a la intervención militar en Haití!** Al tiempo que llamamos a un ejercicio permanente de debate que permita la construcción de sociedades incluyentes y justas basadas en el cuidado y en dónde se proteja el derecho a defender derechos humanos.

11. La crisis migratoria regional -mayoritariamente venezolana- obliga a los Estados a promover y garantizar los derechos humanos de todas las personas migrantes, refugiadas y solicitantes de asilo, especialmente de mujeres, niñas, adolescentes y personas género-diversas, cuya situación de movilidad incrementa su vulnerabilidad a la violencia basada en género. Las migrantes se ocupan en empleos de cuidados altamente precarizados, constituyendo así las cadenas globales de cuidado en cuyo origen está la responsabilidad asignada a las mujeres de asegurar la sostenibilidad de los hogares en contextos de crisis de reproducción social.

12. Es urgente que los Estados elaboren programas de empleo real con salario digno, acceso a programas de vivienda, educación pública, y salud integral para las mujeres que viven y reconocen en la prostitución un permanente estado de violencia.

13. Hacemos una exigencia a los Estados para prevenir, investigar y sancionar todas las formas de violencia basada en género que enfrentan las mujeres, juventudes, adolescentes y niñas, particularmente las mujeres trans, travestis, las trabajadoras migrantes y refugiadas, incluyendo la trata y el tráfico, la explotación laboral y sexual, el acoso, el desarraigo territorial y cultural, la vulneración de las creencias de mujeres indígenas que llegan a trabajar a casa de familias y todas las formas de violencia sexual, así como los feminicidios y transfeminicidios.

14. El trabajo de cuidados disminuye el tiempo y la capacidad de las mujeres para ejercer sus derechos sexuales y reproductivos y acceder a la atención integral, integrada e intercultural de la salud sexual y reproductiva, incluido el acceso a los servicios de anticoncepción, anticoncepción de emergencia y el aborto legal y seguro, lo que cuesta la vida de las mujeres, a veces su vida física y mayormente su proyecto de vida. De manera especial queremos llamar la atención sobre la región centroamericana y dominicana en donde la penalización del aborto es absoluta; y el caso de Honduras, único país en el continente que niega la posibilidad de acceder a pastillas anticonceptivas de emergencia (PAE). Así mismo, mencionar que en 2023 la Corte IDH conocerá el caso de Beatriz, donde se espera que el Estado salvadoreño sea condenado por los tratos crueles, inhumanos y degradantes que ella enfrentó debido a la penalización absoluta del aborto. En un marco de retrocesos democráticos en la región centroamericana este caso trae esperanzas para avanzar en la justicia reproductiva en toda América Latina y el Caribe.

15. La transformación cultural que se requiere -para afianzar la idea de sociedades del cuidado- pende de políticas de educación que sean integrales, incluida la Educación Integral e intercultural en Sexualidad, que revierta las relaciones desiguales e inequitativas de género, asegurando una efectiva redistribución de las tareas de cuidados entre hombres, mujeres y personas en toda su diversidad.

16. En las resoluciones del sistema de justicia hay revictimización, el sistema no es accesible, se utiliza un lenguaje encriptado y se retardan los procesos de forma injustificada. Como consecuencia, no tenemos acceso a una tutela judicial efectiva cuando se acude al sistema para hacer valer nuestros derechos. Repudiamos las injusticias que persisten en el trabajo persecutorio de los sistemas judiciales e instamos a los gobiernos a que impulsen reformas estructurales para garantizar el acceso a la justicia y consolidar poderes judiciales con perspectiva de género y diversidad. No hay sociedades de cuidado sin reformas judiciales feministas.

17. Hacemos un llamado enérgico a los Congresos de la región a presentar iniciativas de leyes de cuidados —o aprobar las que están en espera de sanción—, que permitan la creación de política pública y que reconozcan y garanticen tanto los derechos de las personas que requieren cuidados como los de las cuidadoras.

18. Los Estados tienen la obligación de promover y garantizar el respeto a la Laicidad y pluralidad religiosa, una verdadera separación de las Iglesias y los asuntos políticos permitirá avanzar en el cumplimiento y acceso a derechos para que las mujeres en toda su diversidad puedan tomar decisiones de manera informada, en libertad de conciencia, con autonomía, libres de prejuicios y culpa. Creemos en la justicia terrenal y condenamos la reciente ola fundamentalista religiosa que criminaliza y encarcela a las mujeres por abortos y promueve la violencia reproductiva y obstétrica.

19. Hacemos un llamado insistente para contar con datos estadísticos desagregados por edad, por grupos étnico raciales como pueblos indígenas y afrodescendientes, sexo, estado civil, identidad de género, orientación sexual, discapacidad y todos aquellos que resulten necesarios para tener más información sobre el trabajo de cuidados; para la generación e implementación de políticas públicas según necesidades de las mujeres en toda su diversidad.

20. Ninguna política pública rendirá los frutos que exigimos, si se implementa desde regímenes de gobierno autoritarios, que no escuchan voces ciudadanas y que cierran las puertas de la democracia.

De forma particular, denunciamos la dictadura en Nicaragua que violenta de manera sistemática a las defensoras de derechos humanos, que reprime la movilización social y que expulsa o encarcela a la disidencia. ¡Exigimos libertad inmediata para las presas políticas del régimen!

Señoras y señores representantes de gobiernos, actualmente enfrentamos una crisis climática que pone en riesgo la vida de millones de personas, en ese marco, la pandemia en América Latina profundizó los problemas estructurales y produjo un marcado incremento en la desigualdad social con retroceso de 27 años en la pobreza extrema, con impactos negativos desproporcionados en las mujeres en todos los órdenes de la vida.

Sabemos que las recomendaciones de los organismos financieros internacionales centradas en impulsar políticas de austeridad y de reducción de gastos públicos no son las adecuadas para impulsar la sostenibilidad ambiental y reducir los rezagos sociales y las brechas estructurales. **¡NO LES ESCUCHEN! La prioridad no puede ni debe ser garantizar el servicio de la deuda externa, sino penalizar la hiperconcentración de la riqueza.**

Venimos a decir que se requiere de los esfuerzos públicos para promover **nuevos modelos de desarrollo que pongan la vida en el centro e impulsen un pacto fiscal que sostenga verdaderas políticas de cuidado**. También se requiere redireccionar la política económica hacia el consumo de hogares y la generación de empleo digno. Avanzando hacia la universalización de los sistemas de protección social y salud. En este momento de la historia en todos los países sabemos que las horas dedicadas a las tareas de cuidado sostienen a las sociedades y subsidian al capitalismo. Ahora estamos reunidas en esta XV Conferencia Regional de la Mujer para impulsar acuerdos distintos, más justos para las mujeres y más realistas para las actuales necesidades.

Hoy no alcanzan los diagnósticos, las buenas intenciones, ni las declaraciones comprensivas, es fundamental impulsar y construir respuestas estructurales concretas con participación de múltiples actores, en clave de derechos humanos, desde una perspectiva de género, interseccional, transversal e incluyente de todas las diversidades hoy discriminadas y excluidas.

**¡HOY MÁS QUE NUNCA RECLAMAMOS JUSTICIA SOCIAL,  
JUSTICIA ECONÓMICA Y JUSTICIA DE GÉNERO!**

### Courtesy translation by the secretariat

Good afternoon. I am honoured to read this political declaration, which emerged from the Feminist Forum held prior to the fifteenth session of the Regional Conference on Women. For the first time in the history of the regional conferences, more than a thousand women are attending this forum, feminists from all the diversities of our continent. We were called together by the topic of discussion, because nothing highlights gender injustice as much as the sexual division of labour, the premise for the idea that unpaid care work is our exclusive responsibility, a product of “love” and historically feminized.

Feminisms have examined the economic and social costs of reproducing life for individuals, families, communities and States. We have raised awareness of the extent to which the work that must be performed to sustain individual and collective existence forms the basis of economic production and capitalist accumulation. Without care there is no life, and caring—for others, for oneself, or for one’s environment—entails work. It has been denounced that this support work is mainly carried out by women (young girls, adolescent girls, young women, adult women, older women), who perform it in homes and communities in an unpaid and precarious manner. We have highlighted the ways in which capital accumulation is based on the expropriation of the time and energy necessary to sustain life and social ties.

This is why we have been striving for years to move towards care societies, which entail the formulation of comprehensive policies that recognize, redistribute and reduce the unpaid work we women do, ensuring our economic autonomy and thus our autonomy in other spheres of life. Because the excessive burden of unpaid work that we live with, deepens and aggravates inequalities, preventing us from determining time use or having free time.

After a long pandemic that deepened the crisis and exposed the fragility of health systems, governments have the challenge of consolidating processes that reactivate the global economy and dismantle the unjust and unequal sexual division of labour, recognizing that reproductive and productive tasks are equally necessary for the development of nations and their peoples with dignity, and promoting respect for Mother Earth, guaranteeing care for her, because our life and that of the planet depend on her.

We are here today to ratify the previously stated proposals and demands, and therefore we endorse the document prepared and delivered by the Argentine women colleagues to ECLAC and UN-Women last June, and we add to it:

1. The right to care must be considered a human right from two perspectives: first, States must guarantee it to all people regardless of their situation of vulnerability or dependency. Second, care work sustains societies in such a way that it is essential for States—and society in general—to recognize its importance and the impact it has and continues to have for women and girls owing to its unfair distribution.
2. States have the obligation to adopt and implement laws, policies and programmes with adequate budgets, aimed at creating comprehensive care systems that develop accessible, proximate and quality infrastructure and services that incorporate a gender and intersectional perspective and are culturally relevant, with a feminist approach that analyses and understands the impact of care on the lives of women and girls in all their diversity. Care systems should be seen as an investment, not as an expense, and should include the co-responsibility of the State, communities, families and the market.

3. Evictions and other expulsion processes resulting from real estate and extractivist greed —both on ancestral and urban territories— threaten the lives of communities and are the cause of forced migrations and higher levels of poverty and vulnerability. In this regard, we call on States to make greater efforts to guarantee access to water and land for campesino communities and aboriginal and Afrodescendent peoples, as key aspects that allow for the sustainability of community care experiences. We also demand that the social use of land in urban territories be guaranteed, as well as access to decent housing and to infrastructures and services that allow for the collectivization of care work.
4. Unpaid care work increases women's total work time. In addition, occupations related to the care economy tend to create jobs in the informal sector without health coverage or social protection, generally receive the lowest wages in the economy and carry higher risks of facing multiple and intersectional forms of discrimination, violence and marginalization. We therefore urge the States to adopt the necessary policy, regulatory, institutional and administrative-operational measures for the inclusion of paid domestic workers and unpaid caregivers in social security systems, as an indispensable means for social justice and the sustainability of care societies in the region.
5. The care work that we carry out through community organizations in many of our countries —which has enabled the most vulnerable sectors to face the impacts of structural poverty and the socioeconomic crises of recent years— remains invisible, as does the care work carried out by Indigenous women: healers, herbalists, caretakers of Mother Earth.
6. States must promote a care agenda that considers young girls and adolescent girls as subjects of rights, contributing to minimizing the imposition of care responsibilities that do not correspond to them, recognizing the value and impact of the unpaid work they perform and transforming the adult-centric view that has prevailed until now into one that is more inclusive, respectful and promotes intergenerational solidarity. Because the unequal distribution of unpaid work restricts their possibilities of leaving the domestic space for recreation and participation in social, political and community activities, as well as continuing their education. Therefore, it is necessary to create formal and flexible sources of employment for young people, especially for those who are married or in unions, to provide them with a decent income so that they have more options to form or continue their life plan.
7. States must recognize the right to care for people with disabilities from an autonomy approach, with the necessary support to ensure self-care and vindicating them as caregivers, generating mechanisms and support so that they can exercise their right to care.
8. The systems of care that are implemented should consider the health needs and drug supply of women living with HIV, as well as recognizing that the care tasks they perform have a negative impact on self-care, timely diagnosis, and adherence to treatment.
9. The lives of women in sex work are marked by institutional violence, in the form of persecution, unjustified searches, arbitrary arrests, cruel and degrading treatment, extortion and threats by police and security forces. It is therefore urgent that the States of the region implement preventive, protection and care measures that contribute to the eradication of all forms of gender-based violence, including violence and human rights violations against women engaged in sex work.

10. The discussion on care allows us to build a continent where emerging female citizens have a strong voice without living in terror of losing their lives, or in permanent fear of exclusion. This is why we need an innovative women, peace and security agenda to prevent and address all forms of violence against women. **We demand respect for women's lives and say NO to military intervention in Haiti!** At the same time, we call for ongoing discussion that enables construction of inclusive and just societies based on care in which the right to defend human rights is protected.
11. The regional migration crisis —mainly Venezuelan— obliges States to promote and guarantee the human rights of all migrants, refugees and asylum seekers, especially women, girls, adolescents and gender-diverse people, whose mobility situation increases their vulnerability to gender-based violence. Migrant women are employed in highly precarious care jobs, constituting global care chains whose origin lies in the responsibility assigned to women to ensure the sustainability of households in contexts of social reproduction crises.
12. States must urgently develop real employment programmes with a decent wage, access to housing programmes, public education, and comprehensive health care for women who live and recognize in prostitution a permanent state of violence.
13. We demand that States prevent, investigate and punish all forms of gender-based violence faced by women, young women, adolescent girls and young girls, particularly trans women, transvestites, migrant women workers and women refugees, including trafficking and smuggling, labour and sexual exploitation, harassment, territorial and cultural uprooting, the violation of the beliefs of Indigenous women who come to work in families' homes and all forms of sexual violence, as well as femicides and transfeminicides.
14. Care work reduces women's time and ability to exercise their sexual and reproductive rights and access comprehensive, integrated and intercultural sexual and reproductive health care, including access to contraceptive services, emergency contraception and legal and safe abortion, which costs women their lives, sometimes their physical life and mostly their life plans. We would especially like to draw attention to the Central American and Dominican regions where the criminalization of abortion is absolute; and the case of Honduras, the only country on the continent that denies access to emergency contraceptive pills. It is also worth mentioning that in 2023 the Inter-American Court of Human Rights will hear the case of Beatriz, where it is expected that the Salvadoran State will be condemned for the cruel, inhuman and degrading treatment she faced due to the full criminalization of abortion. Against a backdrop of democratic setbacks in the Central American region, this case brings hope for progress on reproductive justice throughout Latin America and the Caribbean.
15. The cultural transformation required to consolidate the idea of care societies depends on comprehensive education policies, including comprehensive and intercultural sex education, which reverses unequal and inequitable gender relations, ensuring an effective redistribution of care tasks among men, women and people in all their diversity.
16. There is revictimization in the rulings of the justice system, the system is not accessible, obfuscated language is used and the processes are unjustifiably delayed. As a result, we do not have access to effective judicial protection when we turn to the system to assert our rights. We repudiate the continuing injustices in the persecutory work of judicial systems and urge governments to pursue structural reforms to guarantee access to justice and consolidate judicial powers with a gender and diversity perspective. There can be no care societies without feminist judicial reform.

17. We emphatically call on to the region's parliaments to present initiatives for care laws —or to pass those that have yet to be passed— that enable the creation of public policy and that recognize and guarantee both the rights of people who require care and those of caregivers.
18. States have an obligation to promote and guarantee respect for secularism and religious plurality; true separation of churches and political affairs will allow progress in the fulfilment of and access to rights so that women in all their diversity can make decisions in an informed manner, in freedom of conscience, with autonomy, free of prejudice and guilt. We believe in earthly justice and condemn the recent religious fundamentalist wave that criminalizes and imprisons women for abortions and promotes reproductive and obstetric violence.
19. We resolutely call for statistical data disaggregated by age, ethnic or racial groups such as Indigenous peoples and Afrodescendants, sex, marital status, gender identity, sexual orientation, disability and all those necessary to have more information on care work; for the establishment and implementation of public policies according to the needs of women in all their diversity.
20. No public policy will yield the results we demand if it is implemented by authoritarian government regimes that do not listen citizens' voices and close the doors of democracy. In particular, we denounce the dictatorship in Nicaragua that systematically violates women human rights defenders, represses social mobilization and expels or imprisons dissidents. We demand immediate freedom for the political prisoners of the regime!

Government representatives, we are facing a climate crisis that jeopardizes the lives of millions and in this context, the pandemic in Latin America has deepened structural problems and produced a marked increase in social inequality with a 27-year setback in extreme poverty, and disproportionate negative impacts on women in all areas of life.

We know that the recommendations of international financial organizations focused on promoting austerity policies and reducing public spending are not the right ones to promote environmental sustainability and reduce social and structural gaps. **DON'T LISTEN TO THEM! The priority cannot and should not be to guarantee servicing of foreign debt, but to penalize the hyper-concentration of wealth.**

We have come to say that public efforts are required to promote **new development models that put life at the centre and foster a fiscal covenant that sustains genuine care policies**. Economic policy must also be reoriented towards household consumption and the creation of decent jobs. Moving towards universalization of social protection and health systems. At this time in history in all countries we know that the hours spent on care work sustain societies and subsidize capitalism. We are now gathered at this fifteenth session of the Regional Conference on Women to promote different agreements that are fairer for women and more realistic for today's needs.

Today, diagnoses, good intentions and comprehensive declarations are not enough; it is essential to promote and build specific structural responses with the participation of multiple stakeholders, with a human rights perspective, from a gender, intersectional, cross-cutting perspective, including all the diversities that are currently discriminated against and excluded.

**NOW MORE THAN EVER WE DEMAND SOCIAL JUSTICE, ECONOMIC JUSTICE AND GENDER JUSTICE!**

## Annex 13

**LISTA DE PARTICIPANTES**  
**LIST OF PARTICIPANTS<sup>1</sup>**

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**E. Invitados de honor/Guests of honour**

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- Gabriel Boric, Presidente de Chile (por video)

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